



STATE OF VERMONT
GENERAL ASSEMBLY
LEGISLATIVE JOINT FISCAL COMMITTEE

Agenda
Thursday, September 18, 2025
Room 11, State House
[Meeting available by Live Stream](#)

If you would like to testify on the Agency of Transportation Rescission Plan or the Community Partners and Federal Impacts agenda items, please email Sorsha Anderson at sorsha.anderson@vtleg.gov

- 9:30 a.m. A. Call to Order and Approval of July 31, 2025, minutes [Approved]
- 9:35 a.m. B. Administration Fiscal Updates
1. [FY 2025 close-out: Education, General, and Transportation Funds](#)
Adam Greshin, Commissioner, Department of Finance and Management
 2. 27/53 Reserve Contributions ([Memo](#)) ([Worksheet](#))
Adam Greshin, Commissioner, Department of Finance and Management
 3. FY27 Budget Instructions ([Overview](#)) ([Technical Supplement](#))
Adam Greshin, Commissioner, Department of Finance and Management
- 10:05 a.m. 4. [ARPA Update](#)
Douglas Farnham, Chief Recovery Officer, State of Vermont
- 10:20 a.m. C. [Agency of Transportation Rescission Plan](#)
1. *Logan Mooberry, Fiscal Analyst, Joint Fiscal Office*
 2. Rescission Plan for Transportation Fund
 3. *Candace Elmquist, Chief Financial Officer, Agency of Transportation*
Jayna Morse, Director of Finance and Administration, Agency of Transportation
Michele Boomhower, Director of Policy, Planning and Intermodal Development, Agency of Transportation
 4. *John Berard, Director of Labor Relations, Department of Human Resources*
Steve Howard, Executive Director, Vermont State Employees' Association

- Gretchen Naylor, Director of Field Services, Vermont State Employees' Association*
Catherine Benham, Chief Fiscal Officer, Legislative Joint Fiscal Office
- 11:20 a.m. 5. Public Hearing
Nick Sherman, Leonine Public Affairs, Paving Association of Vermont
6. Approval of the AOT Recission Plan [[Approved](#)]
- 11:30 a.m. D. [Federal Funds Update](#)
Sarah Clark, Secretary, Agency of Administration
Emily Byrne, Deputy Fiscal Officer, Legislative Joint Fiscal Office
- 12:00 p.m. Lunch Break
- 1:05 p.m. E. [Public Safety Communications Task Force update](#)
Barb Neal, Executive Director, Vermont Enhanced 9-1-1 Board
Dan Batsie, Deputy Commissioner, Department of Public Safety
Rick Hallenbeck, Financial Director, Department of Public Safety
- 1:35 p.m. F. DS Payment Reform [[Cite: Sec. E.333 of Act 27 of 2025](#)]
Department of Disabilities, Aging, and Independent Living ([Report](#))
Jill Bowen, Commissioner
Jennifer Garabedien, Director, Developmental Disabilities Services Division
Dylan Frazer, Deputy Director, Medicaid Policy
Jessica Bernard, Deputy Director, Payment Reform
Vermont Care Partners
Carrie Hathaway, Director of Financial Management, Howard Center
Jennifer Stratton, Executive Director, Lamoille County Mental Health
Developmental Disabilities Council
Kirsten Murphy, Executive Director
- 2:30 p.m. G. Community Partners and Federal Impacts
1. Alison Calderara, Executive Director, Capstone Community Action
2. Autumn Moen, Legislative Policy Lead, Hunger Free Vermont
3. Nicole Miller, Executive Director, Vermont Afterschool
4. Corissa Burnell, Co-Executive Director, Rutland Parent Child Center
5. Carrie Stahler, Senior Manager- Government and Public Affairs, Vermont Foodbank
6. Amy Shollenberger, Action Circles
7. Maddie Kempner, Policy Director, NOFA-VT
- 3:05 p.m. H. [Fiscal Officer's Report](#)
Catherine Benham, Chief Fiscal Officer, Legislative Joint Fiscal Office
- 3:15 p.m. Adjourn

Statutory References to Agenda Items

FY2026 Transportation Fund Recission Plan

Cite: 32 V.S.A. § 704(b)(1)

(b)(1) Except as otherwise provided in subsection (f) of this section, in each instance that the official State revenue estimate for the General Fund, the Transportation Fund, or federal funds has been reduced by one percent or more from the estimates determined and assumed for purposes of the current fiscal year's appropriations, the Secretary of Administration shall prepare an expenditure reduction plan for approval by the Joint Fiscal Committee, provided that any total reductions in appropriations and transfers of funds are not greater than the reductions in the official State revenue estimate.

Spending Authority for Public Safety Communications Task Force

Cite: 32 V.S.A. § 5

(1) Up to \$1,000,000 shall be available for the retention of technical experts to assist the Public Safety Communications Task Force with the analysis and planning required by Sec. C.112 of this act 2023 Acts and Resolves No. 78, Sec. C.114 and to fund the administrative expenses incurred by the Public Safety Communications Task Force. If the Task Force determines in calendar year 2023 that additional funding is necessary to achieve its purposes, it may submit a request to the Joint Fiscal Committee. The Joint Fiscal Committee is authorized to approve up to an additional \$1,000,000.

Developmental Services Payment Reform

Cite: Sec. E.333 of Act 27 of 2025

(a)(1) The Department of Disabilities, Aging, and Independent Living shall submit a written progress report to the Joint Fiscal Committee in advance of the Committee's July 2025 meeting regarding the Department's design of a developmental services payment reform model for potential implementation on October 1, 2025, with a final written report to the Joint Fiscal Committee in advance of the Committee's September 2025 meeting. The final report shall explain the methodology and identify how the model:

- (A) meets all federal conflict-free case management requirements and aligns funding mechanisms with assessed needs; and
- (B) ensures standardized rates for providers that are reasonable and adequate and reflect the cost of service delivery to achieve the required outcomes for the populations served.

Acceptance of Grants

[Cite: Act 87 of 2024](#)

3) Legislative review.

(A) The Governor's approval in subdivision (b)(2) of this section shall be final, except as follows:

(i) When the General Assembly is not in session, within 30 days of receipt of the copy of an approval and related information required under subdivision (b)(2) of this section, a member of the Committee requests such grant, gift, loan, sum of money, or thing of value be placed on the Committee's agenda; or

(ii) When the General Assembly is in session, within 30 days of receipt of the copy of an approval and related information required under subdivision (b)(2) of this section, a member of the Committee requests that such grant, gift, loan, sum of money, or thing of value be held for legislative approval. If a copy of an approval and related information is received when the General Assembly is in session, but before the members of the Joint Fiscal Committee are appointed, one of the statutorily appointed members of the Committee may request to hold a grant for legislative approval. Legislative approval under this subdivision may be granted by legislation or resolution.

(B) In the event of a request to hold a grant made pursuant to subdivision (3) of this subsection (b), the grant shall not be accepted until approved by the Joint Fiscal Committee or the General Assembly.

Reports

August 27th Housing Report (DCF)

[Report Link](#)

[Cite: Act 27 of 2025, Sec. E.321\(g\)](#)

(g) On or before the last day of each month from July 2024 through June 2025, the Department for Children and Families, or other relevant agency or department, shall continue submitting a similar report to that due pursuant to 2023 Acts and Resolves No. 81, Sec. 6(b) to the Joint Fiscal Committee, House Committee on Human Services, and Senate Committee on Health and Welfare. Additionally, this report shall include the Department's monthly expenditure on General Assistance Emergency Housing.

SFY25 Health IT-Fund Report

[Report Link](#)

[Cite: 32 V.S.A. § 10301\(g\)](#)

(g) The Secretary of Administration or his or her designee shall submit an annual report on the receipts, expenditures, and balances in the Health IT-Fund to the Joint Fiscal Committee at its September meeting and to the Green Mountain Care Board. The report shall include information on the results of an annual independent study of the effectiveness of programs and initiatives funded through the Health IT-Fund, with reference to a baseline, benchmarks, and other measures for monitoring progress and including data on return on investments made.

Act 68 Health Care System Transformation Report

[Report Link](#)

Cite: Act 68 of 2025

(b)(1) The Agency of Human Services shall report to the Health Reform Oversight Committee and the Joint Fiscal Committee:

(A) the specific outcome measures developed pursuant to subsection

(a) of this section, along with a timeline for accomplishing them;

(B) how the Agency will determine its progress in accomplishing the outcome measures and achieving the transformation goals, including how it will determine the amount of savings attributable to each inefficiency reduced and how it will evaluate increases in access to essential services;

(C) the impact that each transformation decision made by an individual hospital as part of the Act 167 transformation process has or will have on the State's health care system, including on health care costs and on health insurance premiums;

(D) how the Agency is tracking and coordinating the transformation efforts of individual hospitals to ensure that they complement the transformation efforts of other hospitals and other health care providers and that they will contribute in a positive way to a transformed health care system that meets the Act 167 goals; and

(E) the amount of State funds, and federal funds, if applicable, that the Agency has spent on Act 167 transformation efforts to date or has obligated for those purposes and the amount of unspent State funds appropriated for Act 167-related purposes that remain for the Agency's Act 167 transformation efforts.

2025 Vermont Employment Growth Incentive Annual Report

[Report Link](#)

Cite: [32 V.S.A. § 3340](#)

(a) On or before September 1 of each year, the Vermont Economic Progress Council and the Department of Taxes shall submit a joint report on the incentives authorized in this subchapter to the House Committees on Ways and Means, on Commerce and Economic Development, and on Appropriations, to the Senate Committees on Finance, on Economic Development, Housing and General Affairs, and on Appropriations, and to the Joint Fiscal Committee.

(b) The Council and the Department shall include in the joint report:

(1) the total amount of incentives authorized during the preceding year;

(2) with respect to each business with an approved application:

(A) the date and amount of authorization;

(B) the calendar year or years in which the authorization is expected to be exercised;

(C) whether the authorization is active; and

(D) the date the authorization will expire; and

(3) the following aggregate information:

- (A) the number of claims and incentive payments made in the current and prior claim years;
- (B) the number of qualifying jobs; and
- (C) the amount of new payroll and capital investment.

FY2025 Complex Litigation Special Fund Annual Report

[Report Link](#)

[Cite: 3 V.S.A § 167a](#)

(d) The Attorney General shall submit a report of the amount and purpose of expenditures from the Fund at the close of each fiscal year to the Joint Fiscal Committee annually on or before September 1. As part of the annual budget submission, the Attorney General shall include a projection of the Fund balance for the current fiscal year and upcoming fiscal year and may recommend appropriations as needed consistent with the purpose of the Fund. (Added 2018, No. 11 (Sp. Sess.), § E.200.1.)

Teaching Health Center Graduate Medical Education Program

[Report Link](#)

[Cite: Act 27 of 2025](#)

b) If the Centers for Medicare and Medicaid Services does not approve the Agency's request for federal matching funds pursuant to subsection (a) of this section, the Agency shall evaluate potential opportunities to obtain federal matching funds in future fiscal years to provide greater support to the Maple Mountain Family Medicine Residency Program during its implementation stage, including matching State dollars as a Global Commitment investment, as a graduate medical education expenditure, or through another mechanism.

(c) The Agency shall report to the Joint Fiscal Committee at its July 2025 meeting on whether the Agency was successful in receiving approval for federal matching funds pursuant to subsection (a) of this section and, if not, its findings and recommendations regarding future federal matching fund opportunities pursuant to subsection (b) of this section.