



STATE OF VERMONT
GENERAL ASSEMBLY
LEGISLATIVE JOINT FISCAL COMMITTEE

Final Agenda
Thursday, November 13, 2025
Room 11 and Zoom
[Meeting available by LIVE Stream](#)

Updated on 11/7/2025 12:28 PM

- 9:00 a.m. Call to order and approve minutes from October 16, 2025 [**Action Item**]
- 9:05 a.m. A. Federal Update
1. Federal Revenue Update
Sarah Clark, Secretary, Agency of Administration
 2. Federal Shutdown Update
Sarah Clark, Secretary, Agency of Administration
Sandi Hoffman, Interim Commissioner, Department for Children and Families
Miranda Grey, Deputy Commissioner, Economic Services Division,
Department for Children and Families
John Sayles, CEO, Vermont Foodbank
Anore Horton, Executive Director, Hunger Free Vermont
- 10:00 a.m. B. FEMA
1. Contractor Follow Up
Douglas Farnham, Chief Recovery Office, Agency of Administration [Zoom]
 2. Federal Response to 2025 Disaster Declaration
Douglas Farnham, Chief Recovery Officer, Agency of Administration [Zoom]
- 10:30 a.m. Break
- 10:45 a.m. C. Housing Update
1. Status of Initiatives to make additional housing units available and to address the inadequate supply of permanent affordable housing [Cite: Sec 9 of Act 81 of 2023]
Alex Farrell, Commissioner, Department of Housing and Community Development

*Miranda Grey, Deputy Commissioner, Economic Services Division,
Department for Children and Families
Sandi Hoffman, Interim Commissioner, Department for Children and Families
Sarah Phillips, Board Chair, Housing and Homelessness Alliance of Vermont
Kathleen Berk, Executive Director, Vermont State Housing Authority [invited]*

- 11:15 a.m. D. Background Growth Rate Calculation
*Doug Hoffer, State Auditor
Ted Barnett, Senior Fiscal Analyst, Joint Fiscal Office*
- 11:30 a.m. E. Community Partners Experiencing Federal Revenue Loss or Impacts from Shutdown
1. Refugee and resettlement organizations
*Molly Gray, Executive Director, Vermont Afghan Alliance
Joe Wiah, Director, ECDC-VT
Sonali Samarasinghe, Director, US Committee for Refugees and Immigrants*
2. Other
- 11:45 a.m. F. Grants [**Action Item**]
- 11:55 a.m. G. Fiscal Officer's Report
Catherine Benham, Chief Fiscal Officer, Joint Fiscal Office
- 12:00 p.m. Adjourn

Statutory References to Agenda Items

Affordable Housing Development; Fiscal Year 2024 Funding

[Cite: Sec. 9 of Act 81 of 2023](#)

(a) Of the \$40,000,000.00 appropriated to the Vermont Housing and Conservation Board (VHCB) in the fiscal year 2024 budget act to provide support and enhance capacity for the production and preservation of affordable mixed-income rental housing and homeownership units:

(1) \$10,000,000.00 shall be used to provide support and enhance the capacity, availability, and utilization of manufactured homes in cooperatively owned, nonprofit, and privately owned manufactured home parks with vacant and available lots. VHCB shall consult with the Department of Housing and Community Development to ensure that new investments prioritize individuals and families exiting from hotels and motels in accordance with this act.

(2) VHCB shall grant \$4,000,000.00 to the Vermont State Housing Authority for the Manufactured Home Improvement and Repair Program to prevent vulnerable mobile home park residents from becoming homeless.

(3) Notwithstanding 32 V.S.A. § 5(b), VHCB shall grant \$5,000,000.00 to the Department of Housing and Community Development to support the Vermont Housing Improvement Program.

(b) For fiscal year 2024, the VHCB shall increase its “Homeless Unit” set aside for housing projects seeking VHCB funding from 15 percent to 30 percent, with priority given to households exiting hotels and motels in accordance with this act.

Acceptance of Grants

[Cite: 32 V.S.A. § 5](#)

(3) Legislative review.

(A) The Governor's approval in subdivision (b)(2) of this section shall be final, except as follows:

(i) When the General Assembly is not in session, within 30 days of receipt of the copy of an approval and related information required under subdivision (b)(2) of this section, a member of the Committee requests such grant, gift, loan, sum of money, or thing of value be placed on the Committee's agenda; or

(ii) When the General Assembly is in session, within 30 days of receipt of the copy of an approval and related information required under subdivision (b)(2) of this section, a member of the Committee requests that such grant, gift, loan, sum of money, or thing of value be held for legislative approval. If a copy of an approval and related information is received when the General Assembly is in session, but before the members of the Joint Fiscal Committee are appointed, one of the statutorily appointed members of the Committee may request to hold a grant for legislative approval. Legislative approval under this subdivision may be granted by legislation or resolution.

(B) In the event of a request to hold a grant made pursuant to subdivision (3) of this subsection (b), the grant shall not be accepted until approved by the Joint Fiscal Committee or the General Assembly.

Reports

Housing Report (DCF)

[Cite: Act 27 of 2025, Sec. E.321\(g\)](#)

[Report Link](#)

(g) On or before the last day of each month from July 2025 through June 2026, the Department for Children and Families, or other relevant agency or department, shall continue submitting a similar report to that due pursuant to 2023 Acts and Resolves No. 81, Sec. 6(b) to the Joint Fiscal Committee, House Committee on Human Services, and Senate Committee on Health and Welfare. Additionally, this report shall include the Department's monthly expenditure on General Assistance Emergency Housing.

Department of Public Service FERC Related Activities

Cite: 30 V.S.A. § 20(b)(9)

(b) Proceedings, including appeals, for which additional personnel may be retained are:

(9) Proceedings at the Federal Energy Regulatory Commission that involve Vermont utilities or that may affect the interests of the State of Vermont. Costs under this subdivision shall be charged to the involved electric or natural gas companies pursuant to subsection 21(a) of this title. In cases where the proceeding is generic in nature, the costs shall be allocated to electric or natural gas companies in proportion to the benefits sought for the customers of such companies from such advocacy. The Public Utility Commission and the Department of Public Service shall report quarterly to the Joint Fiscal Committee all costs incurred and expenditures charged under the authority of this subsection, and the purpose for which such costs were incurred and expenditures made.

FY 2026 Annual Pay Act Report

Cite: 3 V.S.A § 2281

The Department of Finance and Management is created in the Agency of Administration and is charged with all powers and duties assigned to it by law, including the following:

(4) To report on an annual basis to the Joint Fiscal Committee at its November meetings on the allocation of funds contained in the annual pay acts and the allocation of funds in the annual appropriations act which relate to those annual pay acts. The report shall include the formula for computing these funds, the basis for the formula, and the distribution of the different funding sources among state agencies. The report shall also be submitted to the members of the House and Senate Committees on Government Operations and Appropriations. The provisions of 2 V.S.A. § 20(d) (expiration of required reports) shall not apply to the report to be made under this subdivision.

Excess Receipts

Cite: 32 V.S.A § 511

If any receipts including federal receipts exceed the appropriated amounts, the receipts may be allocated and expended on the approval of the Commissioner of Finance and Management. If, however, the expenditure of those receipts will establish or increase the scope of the program, which establishment or increase will at any time commit the State to the expenditure of State funds, they may only be expended upon the approval of the General Assembly. Excess federal receipts, whenever possible, shall be utilized to reduce the expenditure of State funds. The Commissioner of Finance and Management shall report to the Joint Fiscal Committee quarterly with a cumulative list and explanation of the allocation and expenditure of such excess receipts. The provisions of 2 V.S.A. § 20(d) (expiration of required reports) shall not apply to the report to be made under this section.

Special Funds; Organization and Management

Cite: 32 V.S.A. § 588

All special funds shall be organized and managed in accordance with the provisions of this section.

(1) Purpose and identification. Each special fund shall be established for a specific purpose, identified by a unique name, and managed on the State Central Accounting System under the control of the Commissioner with the actual monies held under the authority and responsibility of the State Treasurer.

(2) Receipts. Each special fund shall consist of receipts specified upon its creation and of transfers from other funds as authorized by the General Assembly or by the Secretary of Administration or the Emergency Board pursuant to section 706 of this title.

(6) Accounting and reporting.

(A) Each special fund shall be accounted for under the direction of the Commissioner, and the balance at the end of the prior fiscal year shall be reported to the Joint Fiscal Committee on or before December 1 of each year.

(B) In addition, the Commissioner shall annually report a list of any special funds created during the fiscal year. The list shall furnish for each fund: its name; authorization; and revenue source or sources. The report for the prior fiscal year shall be submitted to the General Assembly through the Joint Fiscal Committee on or before December 1 of each year.

Global Commitment Fund

Cite: 33 V.S.A § 1901e

(a) The Global Commitment Fund is created in the Treasury as a special fund. The Fund shall consist of the revenues received by the Treasurer as payment of the actuarially certified premium from the Agency of Human Services to the managed care organization within the Department of Vermont Health Access for the purpose of providing services under the Global Commitment to Health waiver approved by the Centers for Medicare and Medicaid Services under Section 1115 of the Social Security Act.

(c) Annually on or before October 1, the agency shall provide a detailed report to the joint fiscal committee that describes the managed care organization's investments under Term and Condition 57 of the Global Commitment to Health Medicaid Section 1115 waiver, including the amount of the investment and the agency or departments authorized to make the investment.

Tax Computer System Modernization Fund

Cite: 32 V.S.A. § 3209

a) The Tax Computer System Modernization Fund #21909, as established in the State Treasury

per 2007 Acts and Resolves No. 65, Sec. 282 as amended, is a special fund to support information technology improvements and initiatives of the Department of Taxes. Balances in the Fund shall be administered by the Department of Taxes and used exclusively for the purposes prescribed in subsection (c) of this section. Balances in the Fund at the end of each fiscal year shall be carried forward and remain part of the Fund. Interest earned by the Fund shall be deposited into the Fund.

(b) The Fund shall receive annual transfers from the General Fund and the Education Fund in amounts not to exceed 0.21 percent of total revenue collected in the prior fiscal year by the Department of Taxes. The fund may receive other receipts as directed or authorized by the General Assembly.

(c) The Fund shall be used for the development, implementation, enhancement, and maintenance of information technology systems and services for the administration of taxes and programs administered by the Department. This shall include requests for proposal, business requirements, analysis, implementation of new tax types, enhancements to existing systems, and payments due to vendors of information technology systems and services.

(d) The Commissioner of Taxes shall submit an annual report on the receipts, expenditures, and balances in the Tax Computer System Modernization Fund to the Joint Fiscal Committee each year at or prior to the Committee's November meeting each year. (Added 2023, No. 78, § E.111.1, eff. July 1, 2023.)

Particular Proceedings and Activities; Personnel

Cite: 30 V.S.A. § 20

(a)(1) The Board or the Department of Public Service may authorize or retain legal counsel, official stenographers, expert witnesses, advisors, temporary employees, and other research, scientific, or engineering services:

(b) Proceedings, including appeals therefrom, for which additional personnel may be retained are:

(9) proceedings at the Federal Energy Regulatory Commission which involve Vermont utilities or which may affect the interests of the state of Vermont. Costs under this subdivision shall be charged to the involved electric or natural gas companies pursuant to subsection 21(a) of this title. In cases where the proceeding is generic in nature the costs shall be allocated to electric or natural gas companies in proportion to the benefits sought for the customers of such companies from such advocacy. The public service board and the department of public service shall report quarterly to the joint fiscal committee all costs incurred and expenditures charged under the authority of this subsection, and the purpose for which such costs were incurred and expenditures made.

AHS Vermont Hospital Directed Payment Program

Cite: Act 27 of 2025, Sec E.301.3 (d)

(d) The Agency of Human Services shall report on the status of the Vermont Hospital Directed Payment program, the expenditure of excess receipts, and the status of the program's potential impacts on Disproportionate Share Hospital payments at the September and November 2025 meetings of the Joint Fiscal Committee