

Vermont Legislative Joint Fiscal Office

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FISCAL NOTE

Date: May 11, 2021

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S.25 An act relating to miscellaneous cannabis regulation procedures – As Passed the Senate and amended by the House Committee on Government Operations

<https://legislature.vermont.gov/Documents/2022/WorkGroups/House%20Government%20Operations/Bills/S.25/Drafts,%20Amendments,%20and%20Legal%20Documents/S.25~Michele%20Childs~As%20Recommended%20by%20House%20Committee%20on%20Government%20Operations~5-6-2021.pdf>

Summary

This bill makes several minor changes to Vermont's retail cannabis market and the duties of the Cannabis Control Board. Among the more notable changes include:

- The bill requires towns to opt out of cannabis retail establishments by March 2023 or they will be deemed to permit them.
- It requires the Cannabis Control Board to submit a recommendation for a fee structure to the Joint Fiscal Committee by September 1, 2021 that is designed to cover its costs of operation and regulation.
- It establishes the regulations for cannabis producers for advertising their products.
- It establishes a Cannabis Business Development Fund using 3% of the gross sales of cannabis made before October 2022. The monies in this fund will be used for loans and financial assistance to social equity applicants.
- It caps the amount of money allocated to the Substance Misuse and Prevention Fund at \$10 million per year.

Fiscal Impact

Section 4a of the bill tasks the Cannabis Control Board in drafting a fee structure and making recommendations to the Joint Fiscal Committee by September 2021. Without knowing what this fee structure will be, it is difficult to estimate predicted revenues. When Act 164 of 2020 passed, the Joint Fiscal Office estimated that the Board would have operating expenditures of \$650,000 in Fiscal Year (FY) 2021, \$1.01 million in FY 2022 and \$940,000 in FY 2023¹. This bill states that the recommended fees be sufficient to cover these operating expenditures.

¹ https://ljfo.vermont.gov/assets/Publications/Senate-Bills/569ca1d8fb/GENERAL-339243-v6-S_54_Fiscal_Note.pdf

Section 12 creates the Cannabis Business Development Fund (CBDF) composed of 3% of gross sales from integrated license holders prior to October 15, 2022. It is difficult to predict when legal cannabis sales will begin in Vermont. JFO predicted in September 2020 with the passage of Act 164 that legal cannabis sales would begin for integrated licenses in the spring of 2022. The COVID-19 pandemic, along with delays in the formation of the Cannabis Control Board, make this timeline less likely. As such, JFO now estimates that integrated licenses will begin sales closer towards the summer of 2022. **This would allow for 2 to 3 months of contributions to the CBDF, which JFO estimates will total \$50,000 or less.**

Section 14 also appropriates \$500,000 in FY 2022 to the CBDF from the General Fund. This money is then allocated to the Agency of Commerce and Community Development to make grants to social equity applicants.