



**State of Vermont**  
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*Susanne R. Young, Secretary*

### MEMORANDUM

**TO:** Emergency Board Members  
**FROM:** Susanne R. Young, Secretary of Administration **Susanne R. Young**  
**DATE:** July 23, 2021  
**SUBJECT:** Emergency Board Meeting, July 30, 2021

Digitally signed by Susanne R. Young  
Date: 2021.07.23 09:58:37 -04'00'

Governor Scott will convene a meeting of the Emergency Board pursuant to 32 V.S.A. Sec. 305a in the Governor's State House ceremonial office on July 30, 2021 at 11:00 a.m.

The meeting will be streamed live on Facebook Live at <https://www.facebook.com/GovPhilScott/>.

Meeting materials may be found online at <https://aoa.vermont.gov/revenue>.

The agenda items are as follows:

1. Private Activity Bond allocations for calendar year 2020, delegation to the Governor (32 V.S.A. Sec. 992(b)), and Municipal Bond Bank authority to assign Private Activity Bond volume cap.
  - a. Scott Baker, Financial Reporting Director, Office of the State Treasurer
2. Official state Medicaid report (32 V.S.A. Sec. 305a).
  - a. Stephanie Barrett, Associate Fiscal Officer, Joint Fiscal Office
3. Official state revenue estimate (32 V.S.A. Sec. 305a(b)).
  - a. Jeff Carr, State Economist for the Agency of Administration
  - b. Tom Kavet, State Economist for the Legislature
4. Education Fund Outlook: Pursuant to 32 V.S.A. Sec. 5402b(c) the Education Fund Outlook will be available for review by the Board.
  - a. Mark Perrault, Senior Fiscal Analyst, Joint Fiscal Office
5. Other business as needed.



Materials for agenda items will be distributed at the meeting.

cc: Beth Pearce, State Treasurer  
Jeff Carr, State Economist for the Agency of Administration  
Tom Kavet, State Economist for the Legislature  
Adam Greshin, Commissioner, Department of Finance and Management  
Craig Bolio, Commissioner, Department of Taxes  
Steve Klein, Chief Fiscal Officer, Joint Fiscal Office  
Michael Clasen, Deputy State Treasurer  
Hardy Merrill, Budget Director, Department of Finance and Management  
Stephanie Barrett, Assoc. Fiscal Officer, Joint Fiscal Office  
Maura Collins, VHFA  
Cassie Polhemus, VEDA  
Michael Gaughan, Vermont Municipal Bond Bank  
J. Paul Giuliani, Esq., Primmer Piper Eggleston & Cramer PC  
Scott Giles, VSAC  
Tom Little, Esq., VSAC

**ITEM 1**  
July 30, 2021

**PROPOSED MOTION**  
**Governor's Authority to Reallocate PAB Volume Cap**

Motion is made pursuant to 32 V.S.A. Sec. 992(b), that the Emergency Board hereby delegates to the Governor the power and authority to assign or reallocate, after December 20 and on or before December 31, 2021, any unused portion of Vermont's calendar year 2021 private activity bond cap, including the Contingency, among and between the Vermont Housing Finance Agency (VHFA), the Vermont Student Assistance Corporation (VSAC), the Vermont Economic Development Authority (VEDA), and the Vermont Municipal Bond Bank (VMBB). Any calendar year 2021 private activity bond allocations to other eligible recipients will require future Emergency Board action.

**PROPOSED MOTION**  
**Vermont Municipal Bond Bank Authority to Assign PAB Volume Cap**

Motion is made pursuant to its authority under 32 V.S.A. § 992, that the Emergency Board amends its January 19, 2021 calendar year 2021 apportionment of \$20 million to the Vermont Municipal Bond Bank (VMBB) to grant VMBB the authority to assign and re-assign a portion or all of that apportionment, or any subsequent apportionment to the VMBB, of Vermont's calendar year 2021 private activity bond ceiling to one or more governmental units, as defined in 24 V.S.A. § 4551.

ELIZABETH A. PEARCE  
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STATE OF VERMONT  
OFFICE OF THE STATE TREASURER

**TO:** Emergency Board

**FROM:** Beth Pearce, State Treasurer 

**DATE:** July 15, 2021

**RE:** Recommendation for July 2021 Emergency Board Meeting regarding Private Activity Bond Ceiling

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This memorandum provides my recommendations to the Emergency Board regarding Vermont's private activity bond (PAB) ceiling for 2021.

Based on the survey and requests of the constituted and eligible issuing authorities, I recommend maintaining the current allocation for 2021 as follows:

|  |                      |
|--|----------------------|
| Vermont Economic Development Authority (VEDA): | \$40,000,000         |
| Vermont Municipal Bond Bank: (VMBB):           | 20,000,000           |
| Vermont Housing Finance Agency (VHFA):         | 0                    |
| Vermont Student Assistance Corporation (VSAC): | 0                    |
| Contingency:                                   | 264,995,000          |
| <b>TOTAL</b>                                   | <b>\$324,995,000</b> |

I also recommend that the Emergency Board empower the Governor the power and authority to assign or reallocate, after December 20 and on or before December 31, 2021, any unused portion of the 2021 PAB volume cap among all four constituted and eligible issuing authorities – VSAC, VHFA, VEDA and VMBB – without limitation, from Contingency and among the agencies themselves. This reallocation authority is necessary to ensure that any unused volume cap from 2021 is carried forward for the allowable three-year period under the Internal Revenue Service (IRS) Code guidelines. Attached is a motion to this effect.

Also attached is a proposed motion from the Vermont Municipal Bond Bank (VMBB) substantively identical to the Board's August motion, to the effect that VMBB may assign its PAB allocation to Vermont governmental units as defined by statute and as required to comply with the IRS Code. This is necessary because the governmental units that borrow through VMBB require the PAB allocation, not the VMBB itself; further, because governmental units are

still eligible to apply to participate in VMBB's next financing, it is not possible for VMBB to know which of them will be financing projects that require PAB allocations.

Please contact me at [beth.pearce@vermont.gov](mailto:beth.pearce@vermont.gov) or 828-1452 with any questions regarding this memorandum.

Attachments:

1. Proposed Motion regarding Governor's Authority to Reallocate PAB Volume Cap
2. Proposed Motion regarding VMBB's Authority to Assign PAB Volume Cap

cc: Susanne Young, Secretary of Administration  
Kristin Clouser, Agency of Administration  
Cassie Polhemus, Vermont Economic Development Authority  
Maura Collins, Vermont Housing Finance Agency  
Michael Gaughan, Vermont Municipal Bond Bank  
Tom Little, Esq., Vermont Student Assistance Corporation  
Stephen Klein, Legislative Joint Fiscal Office

July 30, 2021  
Emergency Board Meeting  
Report on Medicaid for Fiscal Year 2021

32 V.S.A. § 305a(c) requires a year-end report on Medicaid and Medicaid-related expenditures and caseload. Each January, the Emergency Board is required to adopt specific caseload and expenditure estimates for Medicaid and Medicaid-related programs. Action is not required at the July meeting of the Emergency Board unless the Board determines a new forecast is needed in July. The data in this report reflects the most current actual FY21 information to date. The comparison of FY21 actual to budgeted amounts reflects the changes made through the budget adjustment and big bill processes. Though unlikely, there may be adjustments to actual year-end amounts as the close-out for the fiscal year is finalized. If necessary, changes will be included in a subsequent report.

**Executive Summary**

FY21 continued with impacts from the unprecedented COVID-19 Public Health Emergency. The bullet points below provide the primary results of FY21 in the Vermont Medicaid, Global Commitment Waiver (GC), Children's Health Insurance Program (CHIP) and related programs. Also included are a few heads-up on issues to be aware of looking forward. Detailed multiyear charts for overall program expenditures, enrollment and year end positions follow this summary.

- **Expenditures:** Overall Medicaid and Medicaid-related expenditures (see page 5 chart) totaled \$1.8 billion in FY21. This total is 3.9% or \$74 million below the gross funds budgeted for FY21 through all BAA actions and is 1.4% below the amount spent in the FY20. However, the General Fund (GF) impact is much lower, this underspending results in \$8 million GF carried forward and available for onetime use in the next budget cycle.

The FY21 underspending is across several program areas, and the specific sources of state funding match matter in the context of understanding the GF fiscal impact. Underspending in the Success Beyond Six Program totaled \$20.1 million but does not result in any GF fiscal impact as the match in this program is provided by the schools. The same is true for the other certified match programs. Underspending in the Choices for Care program does not free up GF to be used outside the CFC program as there are statutory requirements on reserving and reinvesting funds in this program.

Collectively, the Global Commitment programs came in underbudget by \$26 million, and this is the primary source of the \$8 million GF carryforward. But the story is much more nuanced, the main claims-driven DVHA GC program was well over budget in FY21 by \$22 million and was only able to be balanced at the end of the year via transfers internally from other DVHA programs or from other underspent GC programs in the Departments of Health, of Mental Health, and of Disabilities, Aging and Independent Living. The DVHA GC overspending is from higher claims and an alternative payment method for Brattleboro Retreat.

Some of the overspending in claims is most likely due in part to a significantly higher than expected caseload for FY21 (see chart on page 4 and more discussion below). At same time,

more analysis is still needed to understand the nature of changing utilization trends driving claims and the impact of the pandemic on the use of health care services.

The GC underspending in other programs (Clawback) and departments (MH, VDH, DDAIL) also needs more analysis as well. We believe much of this is one-time or limited in nature and due to a combination of offsetting pandemic-specific federal funds and the atypical program utilization impacts caused by the pandemic.

**Choices for Care (CFC)**– The CFC GC program expenditures came in below the budgeted level by \$10.4 million after transfers and obligated amounts. This is entirely from the nursing home side of the program. A portion of this program balance (\$2.2m) was expected and accounted for in the FY22 budget. After fully funding the required 1% (\$2m) CFC program reserve, there is \$6.2 million of GC funds in the program available for reinvestment.

- **Caseload:** Vermonters are eligible for coverage through these programs in a variety of ways subject to income limits. For most of the caseload (75%+), these programs provide full or primary health care coverage. For the remaining caseload, the programs provide supplemental coverage for those whose primary coverage is from another source such as Medicare or commercial plans. The supplemental coverage caseload came in basically on target, in fact just a little bit below expectation for the year.

However, even though increased caseload estimates for FY21 were adopted by the Emergency Board in January 2021, most of the adult eligibility categories came in significantly higher than expected; 11.1% over the estimate and nearly 22% over last year. This increase is a function of two factors: 1) the impact of the pandemic on employment and income for these Vermonters, and 2) the suspension of annual eligibility redeterminations. This suspension is a federal requirement for states to draw the enhanced federal match for the program that was passed in March 2020. This suspension has also resulted in lower collection of premiums by \$1 million for those aspects of the program that have a premium.

The suspension of redeterminations adds an additional challenge to the projection of caseload in the three adult eligible groups, since these are the most volatile groups in terms of ‘churn’ on and off the program depending on income and employment. The good news is the other eligibility groups are relatively stable and their enrollment appears to be less impacted by the pandemic or redetermination disruption.

- **FMAP:** The Federal Medical Assistance Percentage (FMAP) is the rate set annually (based on the federal fiscal year) for each state reflecting the share of costs the federal government will pay for eligible Medicaid expenses. The rate for each state is calculated based on state per capita income in comparison to overall national level, although no state can receive less than 50%. The income data is lagged by several years and is often countercyclical.

Vermont’s base FMAP is currently roughly 56% federal share and 44% state share for program costs. A 1% change in the base rate can impact the state GF budget by \$14 million. There are instances where the FMAP is higher or enhanced due to federal action such as the

90% share for ‘Childless New Adults’ under Obamacare, the Children’s Health Insurance Program, or state-specific agreements with CMS for certain types of expenditure.

Under the Families First Coronavirus Response Act passed in March 2020, states received a temporary increase in their FMAP rate of 6.2%. This increase is available for as long as the federal declaration of emergency is in place. Vermont has been drawing this enhanced funding percentage for all matched programs as follows:

- in SFY20, two quarters were drawn and saved the GF budget \$42m,
- in SFY21, a full year of draw has resulted in \$84m in GF budget savings
- in SFY22, the state budget projected this enhancement to be in place for three quarters through the end of March 2022 and has included a GF savings impact of \$66m.

### Looking ahead

- **FY22 Budget Adjustment and FY23 Baseline:** We do expect that the caseload and utilization trends that impacted the DVHA GC program in FY21 to result in a significant upward FY22 adjustment, higher than any adjustment the program has needed in quite some time, and this will likely also impact FY23 projections. It seems likely the FY22 impact some could be offset to some degree, but the longer-term fiscal implications are likely to be upward base GF fiscal pressure.
- **FMAP:** Monitoring the base FMAP as well as the various enhanced FMAP rates are a continuous part of the fiscal analysis of these programs. The American Recovery Plan Act (ARPA) contained a few more FMAP impacts. One is a 10% match increase for one year for Home and Community-Based Services (HCBS). This provision is expected to produce significant GF savings of \$65 million and when matched this could provide as much as \$162 million for programs as the use of these funds is restricted specifically to strengthening HCBS programs. The accounting and reporting requirements for this federal opportunity are new and significant. AHS is in the process, with engagement from stakeholders, of developing the plan for the use of these funds over a three-year period. The ARPA bill also has a multiyear enhanced FMAP where the federal share for mobile mental health crisis response expenditures will be 85%.
- **Global Commitment Waiver:** The current Global Commitment 1115 waiver is set to expire at the end of CY21. Negotiations are under way between the administration and their federal counterparts. [An update](#) can be found in the reports to the Health Reform Oversight Committee on June 28, 2021.
- **Health Care Revenues:** Healthcare revenues came in a little below expectation for FY21 and have been adjusted downward slightly for FY22 and beyond. The provider tax revenues (because they are billed amounts) are accounted for in the GF on an accrual basis not a cash basis like other GF revenue streams. The conclusion of the bankruptcy for Springfield hospital means there will be a GF write down \$6.3m in FY22 from accrued provider tax obligations. This process did result in two promissory notes to the State totaling \$5m over a specified time frame with most of these payments due by the end of 10 years.

|   |  |        |        |        | FY21 BAA       | FY22 Budget          |                |                |                |                |                |
|---|--|--------|--------|--------|----------------|----------------------|----------------|----------------|----------------|----------------|----------------|
| <b>Average Medicaid Caseload</b>                          |  |        |        |        | As passed      | As passed            |                |                |                |                |                |
| (Based on Monthly Enrollment and Staff Group projections) |  |        |        |        | <b>E-Board</b> | <i>July 16, 2021</i> | <b>E-Board</b> |                |                |                |                |
|   |  |        |        |        | Jan. 2021      | actual               | Jan. 2021      |                |                |                |                |
|   |  |        |        |        | FY17           | FY18                 | FY19           | FY20           | FY21           | FY21           | FY22           |
| <b>Full/Primary Coverage</b> (note1)                      |  |        |        |        |                |                      |                |                |                |                |                |
| <b>Adult</b>  |  |        |        |        |                |                      |                |                |                |                |                |
|   | Aged, Blind, or Disabled (ABD) Adults                                    | 8,759  | 6,779  | 6,485  | 6,292          | 6,475                | 6,237          | 6,475          |                |                |                |
|   | General Adults   | 14,876 | 12,705 | 10,148 | 8,366          | 10,043               | 11,375         | 10,049         |                |                |                |
|   | New Adult Childless- began 1/1/2014                                      | 42,412 | 40,100 | 37,432 | 35,058         | 37,550               | 42,649         | 35,802         |                |                |                |
|   | New Adult w/Kids - began 1/1/2014  | 17,787 | 18,618 | 19,101 | 20,196         | 22,473               | 24,814         | 22,258         |                |                |                |
|   | Adult subtotal   | 83,834 | 78,202 | 73,166 | 69,911         | 76,541               | 85,076         | 74,584         |                |                |                |
|   |  | -14.1% | -6.7%  | -6.4%  | -4.4%          | 4.6%                 | 21.7%          | -2.6%          |                |                |                |
| <b>Children</b>   |  |        |        |        |                |                      |                |                |                |                |                |
|   | Blind or Disabled (BD) Kids  | 2,579  | 2,244  | 2,093  | 1,766          | 1,634                | 1,619          | 1,594          |                |                |                |
|   | General Kids   | 60,024 | 60,009 | 58,779 | 57,772         | 59,540               | 60,801         | 59,588         |                |                |                |
|   | CHIP (Uninsured) Kids  | 5,136  | 4,673  | 4,479  | 4,549          | 4,450                | 4,331          | 4,374          |                |                |                |
|   | Child subtotal   | 67,739 | 66,926 | 65,351 | 64,087         | 65,624               | 66,751         | 65,556         |                |                |                |
|   |  | -4.7%  | -1.2%  | -2.4%  | -1.9%          | 0.4%                 | 4.2%           | -0.1%          |                |                |                |
| <b>Subtotal -Full/Primary</b>                             |  |        |        |        | <b>151,573</b> | <b>145,128</b>       | <b>138,517</b> | <b>133,998</b> | <b>142,165</b> | <b>151,827</b> | <b>140,140</b> |
|   |  | -10.2% | -4.3%  | -4.6%  | -3.3%          | 2.6%                 | 13.3%          | -1.4%          |                |                |                |
| <b>Partial/Supplemental Coverage</b>                      |  |        |        |        |                |                      |                |                |                |                |                |
|   | Choices for Care   | 4,302  | 4,259  | 4,275  | 4,387          | 4,477                | 4,432          | 4,596          |                |                |                |
|   | ABD Dual Eligibles   | 17,651 | 17,761 | 17,651 | 17,546         | 17,678               | 17,970         | 17,649         |                |                |                |
|   | Rx -Pharmacy Only Programs   | 11,389 | 10,690 | 10,382 | 9,976          | 9,889                | 9,963          | 9,568          |                |                |                |
|   | VPA-Vermont Premium Assistance (note2)                                   | 17,961 | 18,275 | 17,163 | 16,237         | 15,935               | 15,081         | 15,937         |                |                |                |
|   | CSR-Cost Sharing Reduction (subset of VPA not in subtotal)               | 5,816  | 6,141  | 4,919  | 3,518          | 3,235                | 3,018          | 3,236          |                |                |                |
|   | Underinsured Kids (ESI upto 312% FPL)                                    | 873    | 624    | 563    | 568            | 549                  | 560            | 530            |                |                |                |
| <b>Subtotal -Partial/Supplemental Coverage</b>            |  |        |        |        | <b>52,177</b>  | <b>51,609</b>        | <b>50,034</b>  | <b>48,713</b>  | <b>48,528</b>  | <b>48,005</b>  | <b>48,280</b>  |
|   |  | 3.7%   | -1.1%  | -3.1%  | -2.6%          | -3.0%                | -1.5%          | -0.5%          |                |                |                |
| <b>Total Medicaid Enrollment</b>                          |  |        |        |        | <b>203,750</b> | <b>196,737</b>       | <b>188,551</b> | <b>182,711</b> | <b>190,693</b> | <b>199,832</b> | <b>188,420</b> |
|   |  | -7.0%  | -3.4%  | -4.2%  | -3.1%          | 1.1%                 | 9.4%           | -1.2%          |                |                |                |
| Notes   | 1 Some Full Coverage enrollees may have other forms of insurance.        |        |        |        |                |                      |                |                |                |                |                |
|   | 2 VPA-Vermont Premium Assistance counts are subscribers not individuals. |        |        |        |                |                      |                |                |                |                |                |
|   |  |        |        |        |                |                      |                |                |                |                | doc# 343038    |

| <b>Summary of Total Expenditures</b>   |                        |                        |                        |                       |                              |                       |                           |
|--|------------------------|------------------------|------------------------|-----------------------|------------------------------|-----------------------|---------------------------|
| Medicaid and Medicaid Related  |                        |                        |                        |                       |                              |                       |                           |
|  | <b>FY17<br/>Actual</b> | <b>FY18<br/>Actual</b> | <b>FY19<br/>Actual</b> | <b>F20<br/>Actual</b> | <b>FY21 BAA<br/>Budgeted</b> | <b>F21<br/>Actual</b> | <b>FY22<br/>As Passed</b> |
| <b>Administration (not in Waiver)</b>  |                        |                        |                        |                       |                              |                       |                           |
| Non Capitated Administration 50/50   | 42,336,781             | 80,088,129             | 72,558,595             | 76,839,254            | 73,228,360                   | 70,450,346            | 79,326,428                |
| Non Capitated Administration 75/25 MMIS M&O                                    | 6,576,855              | 14,272,895             | 17,333,783             | 20,103,827            | 22,087,208                   | 20,862,489            | 23,508,074                |
| Non Capitated Administration 75/25 SPMP  | 4,609,334              | 6,161,582              | 6,309,453              | 6,275,782             | 6,364,217                    | 5,406,553             | 6,395,814                 |
| <i>Sub-total Non Capitated Administration</i>                                  | 53,522,970             | 100,522,606            | 96,201,831             | 103,218,863           | 101,679,785                  | 96,719,388            | 109,230,316               |
| Non Capitated Administration 75/25 E&E M&O                                     | 23,949,052             | 30,224,766             | 28,215,235             | 34,550,270            | 48,583,164                   | 34,388,430            | 53,050,354                |
| <b>Total Non Capitated Administration</b>                                      | <b>77,472,022</b>      | <b>130,747,372</b>     | <b>124,417,065</b>     | <b>137,769,133</b>    | <b>150,262,949</b>           | <b>131,107,818</b>    | <b>162,280,670</b>        |
|  |                        |                        | -4.8%                  | 10.7%                 | 9.1%                         | -4.8%                 | 23.8%                     |
| <b>Global Commitment Waiver</b>  |                        |                        |                        |                       |                              |                       |                           |
| GC - Administration  | 53,983,552             | n/a                    | n/a                    | n/a                   | n/a                          | n/a                   | n/a                       |
| GC - Program (DVHA, MH, DS etc)  | 1,172,779,869          | 1,176,581,623          | 1,246,939,045          | 1,236,841,301         | 1,295,113,936                | 1,268,974,765         | 1,332,946,308             |
| GC - VT Premium Assistance   | 6,162,611              | 6,332,790              | 5,941,367              | 5,864,311             | 5,625,792                    | 5,689,738             | 5,615,851                 |
| GC - Choices for Care (CY 2015 now in GC)                                      | 190,393,133            | 193,956,348            | 206,204,809            | 221,591,137           | 223,609,075                  | 206,345,993           | 227,924,004               |
| GC - Investments   | 135,234,008            | 139,114,731            | 135,033,700            | 124,799,031           | 103,829,630                  | 98,845,057            | 107,489,943               |
| GC - Certified (non -cash program & cnom)                                      | 28,059,203             | 27,307,277             | 26,453,027             | 23,441,495            | 24,147,352                   | 18,175,058            | 24,993,731                |
| <b>GC Waiver total</b>   | <b>1,586,612,376</b>   | <b>1,543,292,769</b>   | <b>1,620,571,948</b>   | <b>1,612,537,275</b>  | <b>1,652,325,785</b>         | <b>1,598,030,610</b>  | <b>1,698,969,837</b>      |
|  |                        |                        | 5.0%                   | -0.5%                 | 2.5%                         | -0.9%                 | 6.3%                      |
| <b>Other Medicaid and Related Programs</b>                                     |                        |                        |                        |                       |                              |                       |                           |
| Money Follows the Person (CFC FY08-CY15)                                       | 2,244,110              | 2,607,149              | 766,828                | 2,379,542             | 3,186,175                    | 1,388,847             | 3,186,175                 |
| Cost Sharing Subsidy (State Only)  | 1,355,318              | 1,533,802              | 1,482,370              | 1,170,612             | 1,076,393                    | 1,176,262             | 1,130,724                 |
| Vermont Premium Assistance (State Only)  | (62,232)               | 74,896                 | -                      | -                     | -                            | -                     | -                         |
| Pharmacy - State Only  | (258,671)              | 1,054,658              | 4,784,349              | 4,862,659             | 3,073,535                    | 4,998,596             | 2,973,767                 |
| DSH  | 37,448,780             | 27,448,780             | 22,704,471             | 22,704,471            | 22,704,471                   | 22,704,470            | 22,704,471                |
| Clawback (state only funded)   | 31,738,186             | 33,676,089             | 34,453,902             | 35,532,471            | 32,882,779                   | 30,355,530            | 36,711,213                |
| SCHIP  | 13,081,552             | 11,055,931             | 12,093,133             | 13,744,946            | 13,118,778                   | 14,664,289            | 12,895,777                |
| <b>Total Other</b>   | <b>85,547,041</b>      | <b>77,451,305</b>      | <b>76,285,053</b>      | <b>80,394,701</b>     | <b>76,042,131</b>            | <b>75,287,995</b>     | <b>79,602,126</b>         |
| <b>Total All Expenditures</b>  | <b>1,749,631,439</b>   | <b>1,751,491,446</b>   | <b>1,821,274,067</b>   | <b>1,830,701,108</b>  | <b>1,878,630,864</b>         | <b>1,804,426,423</b>  | <b>1,940,852,633</b>      |
|  | 1.3%                   | 0.1%                   | 4.0%                   | 0.5%                  | 2.6%                         | -1.4%                 | 7.6%                      |
| Blue Cross Blue Shield VT Recon Settlement                                     | 3,500,000              | 4,500,000              |                        |                       |                              |                       |                           |
| <b>Notes</b>   |                        | -                      |                        |                       |                              |                       |                           |
| CY17 - Admin out of GC in new waiver agreement                                 |                        |                        |                        |                       |                              |                       |                           |
| CY17 - Payments to ACO for attributed lives include in GC program expenditures |                        |                        |                        |                       |                              |                       |                           |
|  |                        |                        |                        |                       |                              |                       | Doc# 343033               |

| <b>Choices for Care Year End Summary - SFY21</b>   |                  |               |              |                 |                    |  |
|--|------------------|---------------|--------------|-----------------|--------------------|--|
| CFC is managed as one budget, categories are estimated but funding is fluid within them. |                  |               |              |                 |                    |  |
| DeptID - 3460080000  |                  |               |              |                 |                    | State Share  |
|  |                  |               |              |                 |                    | grossed up to GC   |
|  | SFY21 Budget     | SFY21         | Balance of   | State Share Amt | Available For      |  |
|  | Plan\$ Available | Expend and    | SFY21 Approp | as of           | FY22 CF/Savings    |  |
|  | (Final Approp)   | Obligated     | by fund      | FY21 Year End   | Reinvestment       |  |
| H&CB Money Follows the Person General Fd   | \$1,102,842      | \$273,535     | \$829,307    | \$829,307       | \$0                | \$829,306.58 GF bal. being carried forward to SFY22 - staying as GF for H&CB Money Follows the Person obligations. |
| H&CB Money Follows the Person Federal Fd   | \$2,083,333      | \$1,115,342   | \$967,991    | \$0             | \$0                | Federal Funds are available to use in SFY22  |
| H&CB Global Commitment Fund  | \$80,492,945     | \$80,654,977  | (\$162,032)  | (\$68,880)      | (\$156,545)        |  |
| Nursing Home Global Comittment Fund  | \$136,620,914    | \$125,691,015 | \$10,929,899 | \$4,646,300     | \$10,559,772       |  |
| CRF Funding - Nursing Home Emergency Financial Relief                                    | \$375,000        | \$375,000     | \$0          | \$0             | \$0                |  |
| Choices for Care Subtotal all funds  | \$220,675,034    | \$208,109,871 | \$12,565,163 | \$5,406,727     | \$10,403,227       | GC Carryforward from SFY21 into SFY22 available before obligations.  |
|  |                  |               |              |                 | \$0                |  |
| <b>NOTES</b>   |                  |               |              |                 | \$10,403,227       | GC Carryforward to SFY22 (44% GF)  |
| 1) CRF Funding is not included in the 1% reserve calculation.                            |                  |               |              |                 | (\$2,077,349)      | 1% reserve requirement, (CRF excl from expenses for calc)  |
|  |                  |               |              |                 | (\$2,159,239)      | SFY22 Obligation of carryforward funds in the budget as passed.  |
|  |                  |               |              |                 | <b>\$6,166,640</b> | Gross GC amount available for "reinvestment" or <b>\$2,713,321.39</b> GF.  |

| Global Commitment Fund - Cash Balance Sheet                           |                              |                              |                              |                              |  |                              |  |
|---|------------------------------|------------------------------|------------------------------|------------------------------|--|------------------------------|--|
|   | <u>FY17</u><br><u>Actual</u> | <u>FY18</u><br><u>Actual</u> | <u>FY19</u><br><u>Actual</u> | <u>FY20</u><br><u>Actual</u> | <u>FY21</u><br><u>Budgeted</u><br><u>(BAA)</u> | <u>FY21</u><br><u>Actual</u> |  |
| Revenues - Cash Capitated Payments                                    | 1,554,409,832                | 1,512,050,358                | 1,589,240,101                | 1,584,840,976                | 1,628,178,433                                  | 1,579,855,552                |  |
| Expenses - Cash Capitated   |                              |                              |                              |                              |  |                              |  |
| Administration  | 53,983,552                   |                              |                              |                              |  |                              |  |
| Program   | 1,369,335,613                | 1,376,870,761                | 1,457,678,900                | 1,460,127,802                | 1,524,348,803                                  | 1,481,010,495                |  |
| Investment  | 131,087,882                  | 135,179,597                  | 131,473,726                  | 124,799,031                  | 103,829,630                                    | 98,845,057                   |  |
| <b>Total Cash Expenses</b>  | <b>1,554,407,047</b>         | <b>1,512,050,358</b>         | <b>1,589,152,626</b>         | <b>1,584,926,833</b>         | <b>1,628,178,433</b>                           | <b>1,579,855,552</b>         |  |
| Transfer to 27/53 Reserve- 53rd week portion                          | (5,287,591)                  | (1,700,000)                  | (1,760,000)                  |                              |  |                              |  |
| Transfer to Human Service CR - IBNR                                   |                              |                              | (64,022,729)                 |                              |  |                              |  |
| Transfer to Human Service CR - Medicaid                               |                              |                              | (14,064,254)                 |                              |  |                              |  |
| <b>Change in Fund Balance</b>   | <b>(5,284,806)</b>           | <b>(1,700,000)</b>           | <b>(79,759,508)</b>          | <b>(85,857)</b>              | <b>0</b>                                       | <b>0</b>                     |  |
| Prior Year Fund Balance   | 86,831,874                   | 81,547,068                   | 79,847,068                   | 101,899                      | 16,042   | 16,042                       |  |
| <b>Total Fund Balance</b>   | <b>81,547,068</b>            | <b>79,847,068</b>            | <b>87,560</b>                | <b>16,042</b>                | <b>16,042</b>                                  | <b>16,042</b>                |  |
| Actual balance  | 81,561,150                   | 79,861,148                   | 101,899                      |                              |  |                              |  |
| variance  | 14,082                       | 14,080                       | 14,339                       |                              |  |                              |  |
| Non-cash expenses <sup>(a)</sup>                                      | 28,059,203                   | 27,307,277                   | 27,770,489                   | 23,441,495                   | \$ 24,147,352                                  | 18,175,058                   |  |
| Non-cash revenues <sup>(b)</sup>                                      | 28,059,203                   | 27,307,277                   | 27,770,489                   | 23,441,495                   | \$ 24,147,352                                  | 18,175,058                   |  |
| <b>Notes:</b>   |                              |                              |                              |                              |  |                              |  |
| (a) Non-cash expenses include certified programs in which non-federal |                              |                              |                              |                              |  |                              |  |
| (b) Non-cash revenues include certified programs in which non-federal |                              |                              |                              |                              |  |                              |  |

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| Medicaid Staff Group   |              |              |              |              |              |              |              |              |             |
|--|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|-------------|
| Official Forecast Worksheet  |              |              |              |              |              |              |              |              |             |
| Healthcare Taxes (formerly in SHCRF)   |              |              |              |              |              |              |              |              |             |
|  |              |              |              | Jan-21       |              | Jan-21       | Jul-21       | Jul-21       |             |
|  | Cash         | Accrual      | Accrual      | Accrual      | Accrual      | Accrual      |              |              |             |
| Fund   | SHCRF        | GF           | GF          |
|  | FY18         | FY19         | FY20         | FY21         | FY21         | FY22         | FY22         | FY23         |             |
|  | Actual       | Actual       | Actual       | Forecast     | Actual       | Forecast     | Forecast     | Forecast     |             |
| Cigarette and Tobacco taxes  | 76.69        | 71.07        | 69.19        | 78.60        | 77.47        | 76.60        | 78.32        | 76.65        |             |
| Claims Assessment (GF portion only)  | 15.91        | 15.64        | 16.87        | 15.77        | 16.37        | 15.84        | 16.00        | 16.00        |             |
| Employer Assessment  | 19.84        | 19.75        | 20.23        | 17.92        | 18.36        | 17.92        | 20.50        | 21.50        |             |
| Hospital Provider Tax  | 143.50       | 146.34       | 150.19       | 145.97       | 143.66       | 148.74       | 150.00       | 151.50       |             |
| Nursing Home Tax   | 14.85        | 14.80        | 14.71        | 14.63        | 14.56        | 14.63        | 14.66        | 14.66        |             |
| Home Health Tax  | 4.70         | 4.80         | 5.58         | 5.81         | 5.81         | 5.81         | 6.56         | 6.60         |             |
| Ambulance Tax  | 0.94         | 0.93         | 1.01         | 0.80         | 0.99         | 0.90         | 0.90         | 1.00         |             |
| ICFMR Tax  | 0.07         | 0.09         | 0.08         | 0.09         | 0.03         | 0.09         | 0.00         | 0.00         |             |
| Pharmacy \$0.10/script   | 0.81         | 0.77         | 0.80         | 0.80         | 0.81         | 0.80         | 0.80         | 0.80         |             |
| Nursing Home Transfer Tax <sup>note</sup>  | 0.00         | 0.80         | 0.00         | 0.00         | 0.00         | 0.00         | 0.00         | 0.00         |             |
| <b>Total</b>   | <b>277.3</b> | <b>275.0</b> | <b>278.7</b> | <b>280.4</b> | <b>278.1</b> | <b>281.3</b> | <b>287.7</b> | <b>288.7</b> |             |
| Claims Assessment (HIT portion only)   | 3.91         | 3.92         | 3.81         | 3.94         | 4.07         | 3.96         | 4.00         | 4.00         |             |
| Total Claims HIT and GF portions   | 19.83        | 19.56        | 20.68        | 19.71        | 20.44        | 19.80        | 20.00        | 20.00        |             |
| Note: There are potential nursing home sale transactions pending in FY22. As of June 30, 2020 approval has not been granted to potential acquiring entities, onetime transfer revenue will estimated in Jan. 2022 if transfers of ownership are approved by that time. |              |              |              |              |              |              |              |              |             |
|  |              |              |              |              |              |              |              |              | doc# 349713 |

### ITEM 3

#### FY 2022 and FY 2023 Official Revenue Estimates

July 30, 2021

#### PROPOSED MOTION

Motion is made that the state revenue estimates pursuant to 32 V.S.A. Sec. 305a(a) for FY 2022 and FY 2023 are as follows:

|  | Fiscal 2022 Estimate<br>(\$millions) | Fiscal 2023 Estimate<br>(\$millions) |
|--|--------------------------------------|--------------------------------------|
| General Fund   | 1,853.8                              | 1,904.4                              |
| Transportation Fund  | 298.4                                | 305.2                                |
| Transportation<br>Infrastructure Bond (TIB)<br>Fund          | 17.0                                 | 17.1                                 |
| Education Fund   | 661.4                                | 679.5                                |
| Federal Funds*   | 2,323.1                              |                                      |
| *Federal revenue does not include CRF or ARPA SFRF revenues. |                                      |                                      |

**ITEM 4**  
**July 30, 2021**

**Preliminary Education Fund Outlook for FY2022**  
**Emergency Board Meeting July 30, 2021**

| <i>(millions of dollars)</i>              | <b>FY2021<br/>Actual</b> | <b>FY2022<br/>Forecast</b> |
|---|--------------------------|----------------------------|
| a Average Homestead Property Tax Rate     | \$1.538                  | \$1.523                    |
| b Average Tax Rate on Household Income    | 2.50%                    | 2.50%                      |
| c Uniform Non-Homestead Property Tax Rate | \$1.628                  | \$1.612                    |
| d Property Yield Per Equalized Pupil      | \$10,998                 | \$11,317                   |
| e Income Yield Per Equalized Pupil        | \$13,535                 | \$13,770                   |
| f Equalized Pupil Count                   | 87,304                   | 86,944                     |
| g Statewide Education Spending Growth     | 3.9%                     | 1.3%                       |
| h Statewide Education Grand List Growth   | 2.7%                     | 3.0%                       |

**Sources**

|   |                |                |
|---|----------------|----------------|
| 1a Homestead Education Property Tax                 | 633.7          | 649.3          |
| 1b Property Tax Credit                              | (171.5)        | (183.0)        |
| 2 Non-Homestead Education Property Tax              | 735.2          | 747.7          |
| 3 Sales & Use Tax                                   | 507.6          | 538.6          |
| 4 Purchase & Use Tax (one-third of total)           | 44.7           | 46.5           |
| 5 Meals & Rooms Tax (one-quarter of total)          | 36.0           | 45.0           |
| 6 Lottery Transfer                                  | 32.5           | 31.2           |
| 7 Medicaid Transfer                                 | 7.4            | 10.0           |
| 8 Other Sources (Wind & Solar, LUCT, fund interest) | 2.9            | 2.2            |
| <b>9 Total Sources</b>                              | <b>1,828.5</b> | <b>1,887.5</b> |

**Appropriations**

|  |                |                |
|--|----------------|----------------|
| 10 Education Payment                                     | 1,483.7        | 1,502.1        |
| 11 Special Education Aid                                 | 223.7          | 229.0          |
| 12 State-Placed Students                                 | 18.0           | 17.0           |
| 13 Transportation Aid                                    | 20.5           | 20.4           |
| 14 Technical Education Aid                               | 14.8           | 15.5           |
| 15 Small School Support                                  | 8.2            | 8.1            |
| 16 Essential Early Education Aid                         | 7.0            | 7.1            |
| 17 Flexible Pathways                                     | 8.3            | 8.3            |
| 18 Teachers' Pensions (normal cost only)                 | 6.9            | 37.6           |
| 19 Other Uses (accounting & auditing, financial systems) | 3.4            | 3.4            |
| <b>20 Total Uses</b>                                     | <b>1,794.5</b> | <b>1,848.4</b> |

**Allocation of Revenue Surplus/(Deficit)**

|  |        |      |
|--|--------|------|
| 21 Revenue Surplus/(Deficit)                 | 34.0   | 39.1 |
| 22 Prior-Year Reversions                     | (14.0) | 0.0  |
| 23 Transfer to/(from) Stabilization Reserve  | 5.2    | 1.1  |
| 24 Transfer to/(from) Additional Reserve     | 14.0   | -    |
| 25 Transfer to/(from) Unreserved/Unallocated | 28.7   | 38.0 |

**Stabilization Reserve**

|   |      |      |
|---|------|------|
| 26 Prior-Year Stabilization Reserve         | 33.0 | 38.2 |
| 27 Current-Year Stabilization Reserve       | 38.2 | 39.3 |
| 28 Percent of Prior-Year Net Appropriations | 5.0% | 5.0% |
| 29 Reserve Target                           | 38.2 | 39.3 |

**Additional Reserve**

|  |      |      |
|--|------|------|
| 30 Additional Reserve for Other Post Employment Benefits | 14.0 | 14.0 |
|--|------|------|

**Available Funds**

|  |      |      |
|--|------|------|
| 31 Prior-Year Unreserved/Unallocated   | 0.0  | 28.7 |
| 32 Current-Year Unreserved/Unallocated | 28.7 | 66.7 |