

Benefits Evaluation

VERMONT ALL PAYER MODEL
CMMI NEGOTIATION UPDATE
NOVEMBER 12, 2015

MICHAEL COSTA

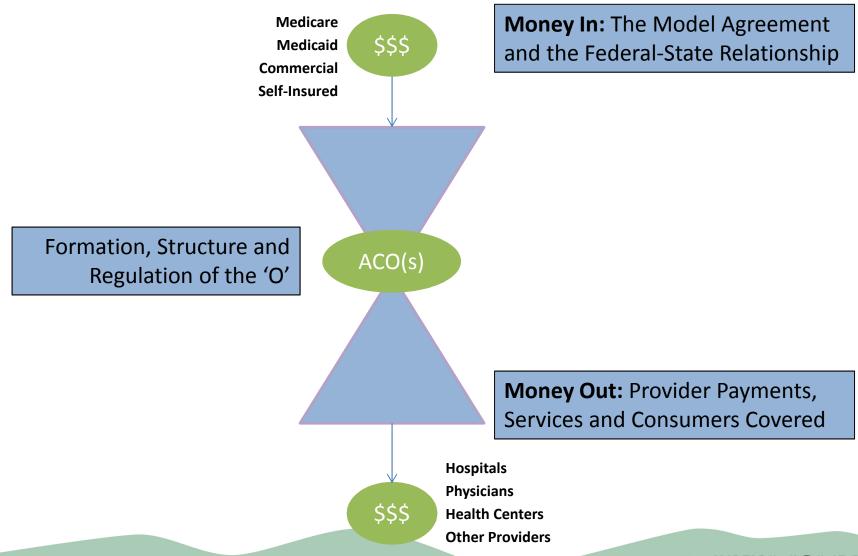
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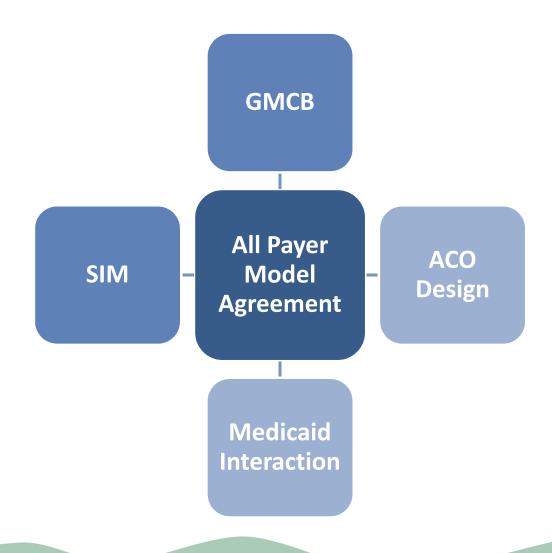
DEPUTY EXECUTIVE DIRECTOR, GMCB



All-Payer Model Conceptual Framework



All Payer Model Areas of Activity





Approach to the Model Agreement and CMMI

- CMMI has authority to allow "States to test and evaluate systems of allpayer payment reform for the medical care of residents of the state"
- A necessary element to motivate CMMI is demonstrating that Vermont is serious about testing a truly innovative delivery model
- Under the agreement, Vermont "stands in the shoes" of Medicare
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 and a willingness to act (i.e., to implement an innovative model)
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The Model Agreement

Matters between Vermont and CMS

- Financial targets
 - All-payer and Medicare growth
- Legal authority
 - State and Federal
- Covered services aka "regulated revenue"
- Description of the innovation, including quality goals and targets
- Evaluation, monitoring and enforcement

Matters between Vermont and ACO

- Payment rates and methods
- Risk arrangements
- Attribution methodology
- Structure of payments to ACO providers
- Rates of payment to ACO providers
- Quality measures for the ACO
- ACO Governance



CMMI Term Sheet Elements

Performance Period

Regulated Revenue

All-Payer Ceiling

Medicare Savings

Quality Framework

GMCB Rate Setting Milestones

ACO Milestones

Payment Waivers

Fraud and Abuse Waivers



Financial Targets in the Model Agreement

- All-Payer Target a defined goal for spending
- All-Payer Ceiling –upper limit on spending, actual spending must be lower
- Medicare Savings minimum savings required under the agreement
 - Separately calculated and benchmarked to national growth
- Regulated Revenue Spending categories subject to the all payer ceiling and from which Medicare savings are derived

Implications of Missing the Targets

- Failure to meet ceiling or savings targets is a triggering event -- can lead to a corrective action plan
 - o Requires a written response and an actual plan
 - o Could include programmatic changes, model changes, or rate adjustments
 - Maryland agreement spells out what constitutes a "triggering event" focused on Medicare savings provisions
 - Ultimately. failure to meet targets can lead to termination of the agreement -- a return to Medicare FFS



Financial Targets: The All-Payer Target and Ceiling

- We have agreement on the following provisions
 - All-Payer Target: 3.5% per capita growth
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Regulated Revenue: Current and Tentative 2017

Catagory of Sangica	Medicare NextGen	Medicaid SSP	Commercial SSP	
Category of Service	γ	γ	Υ	
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Laboratory and Radiology	Υ	Υ	Υ	
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Behavioral Health	Υ	Υ	Υ	
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Pharmacy	N	N	N	
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Grand Total		61%		

Regulated Revenue – Spending categories subject to the all payer ceiling and from which Medicare savings are derived



All-Payer Model Quality Framework

All-Payer Model Quality Measures

ACO Quality Measures

Provider Quality Measures

CMMI



GMCB

Reporting and Monitoring Measures

- Necessary overall priority measures for reporting success of the model
- May overlap with ACO and providerspecific quality measures
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GMCB



ACO

GMCB will determine quality adjustment to all-payer PMPM payments to the ACO, based on an aligned quality measure set.

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Providers

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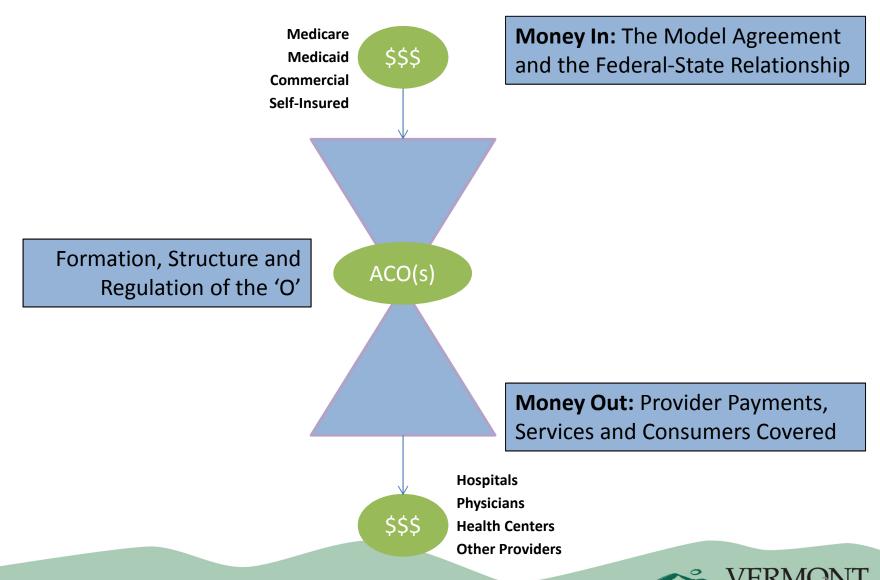
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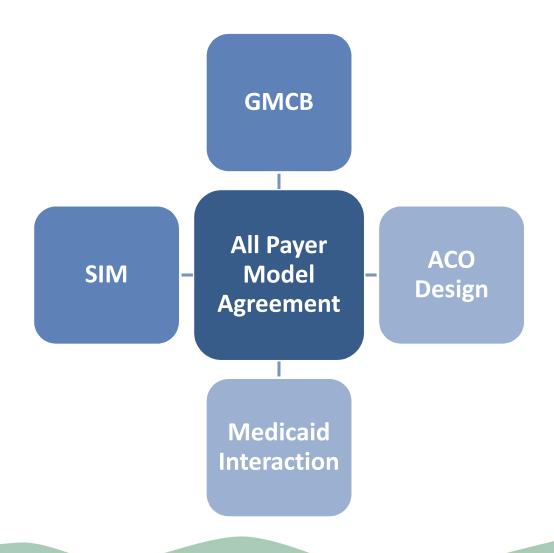
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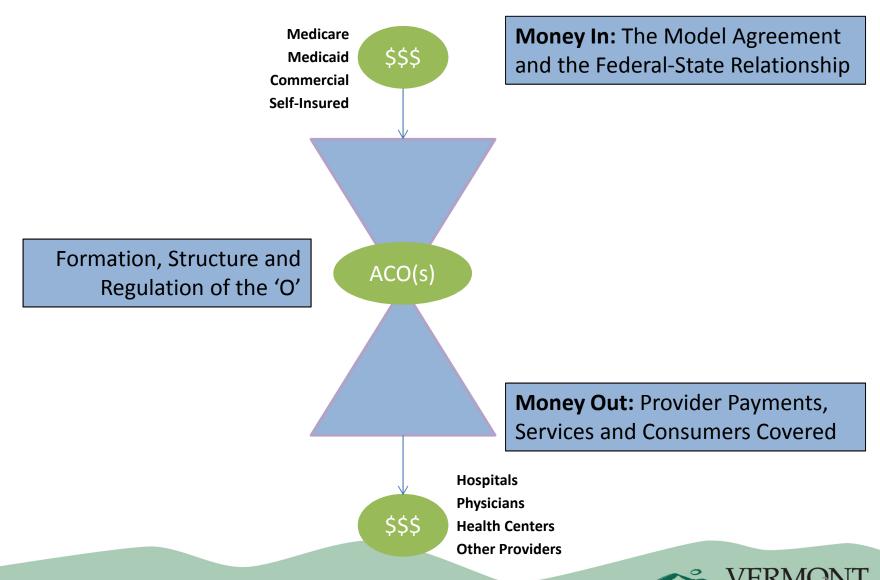
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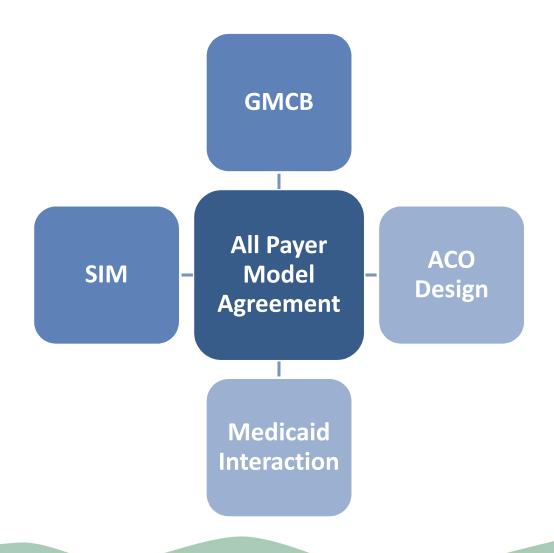
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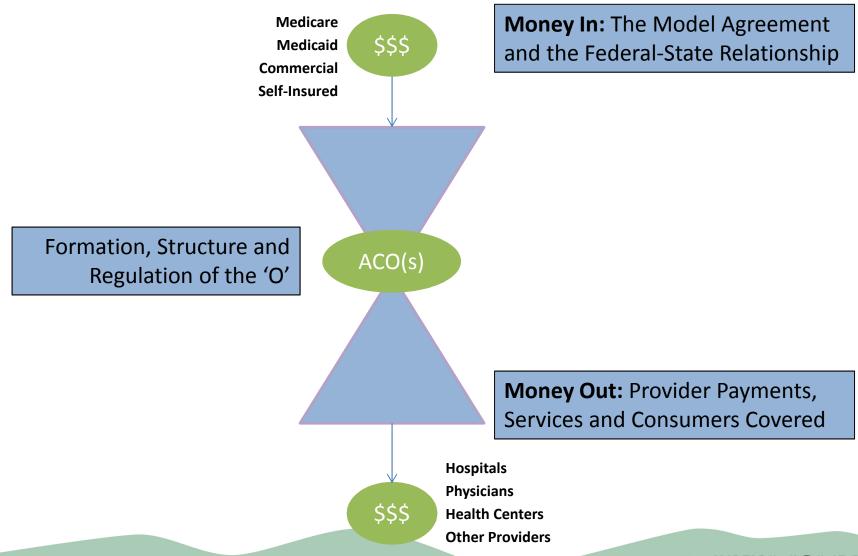
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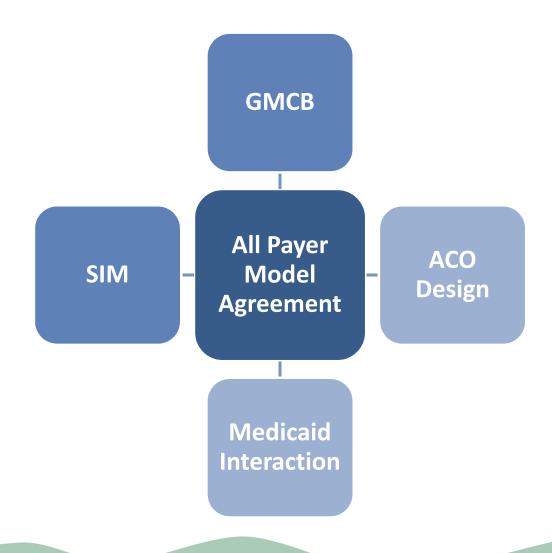
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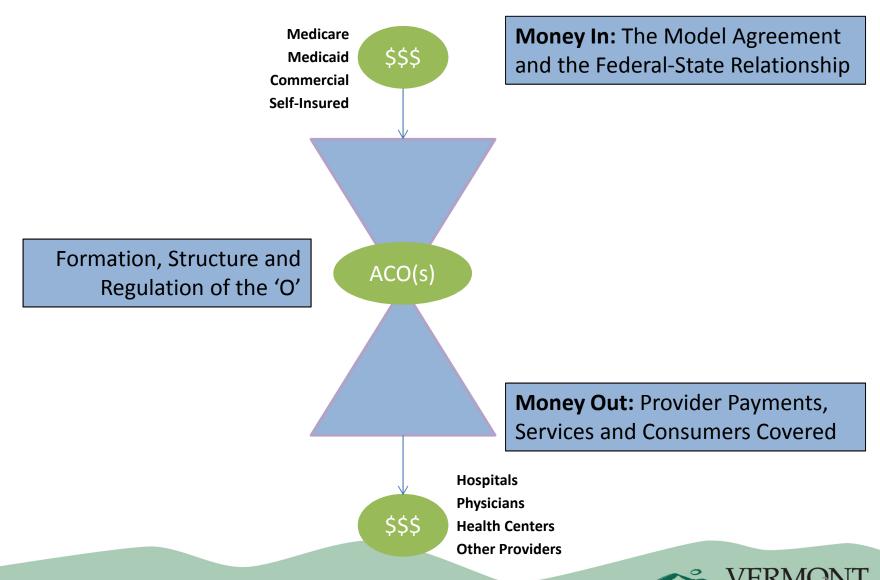
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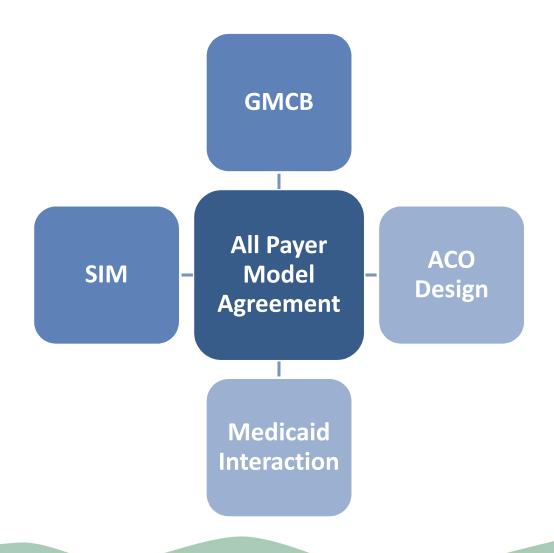
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The Model Agreement

Matters between Vermont and CMS

- Financial targets
 - All-payer and Medicare growth
- Legal authority
 - State and Federal
- Covered services aka "regulated revenue"
- Description of the innovation, including quality goals and targets
- Evaluation, monitoring and enforcement

Matters between Vermont and ACO

- Payment rates and methods
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CMMI Term Sheet Elements

Performance Period

Regulated Revenue

All-Payer Ceiling

Medicare Savings

Quality Framework

GMCB Rate Setting Milestones

ACO Milestones

Payment Waivers

Fraud and Abuse Waivers



Financial Targets in the Model Agreement

- All-Payer Target a defined goal for spending
- All-Payer Ceiling –upper limit on spending, actual spending must be lower
- Medicare Savings minimum savings required under the agreement
 - Separately calculated and benchmarked to national growth
- Regulated Revenue Spending categories subject to the all payer ceiling and from which Medicare savings are derived

Implications of Missing the Targets

- Failure to meet ceiling or savings targets is a triggering event -- can lead to a corrective action plan
 - o Requires a written response and an actual plan
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Regulated Revenue: Current and Tentative 2017

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Regulated Revenue – Spending categories subject to the all payer ceiling and from which Medicare savings are derived



All-Payer Model Quality Framework

All-Payer Model Quality Measures

ACO Quality Measures

Provider Quality Measures

CMMI



GMCB

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CMMI NEGOTIATION UPDATE
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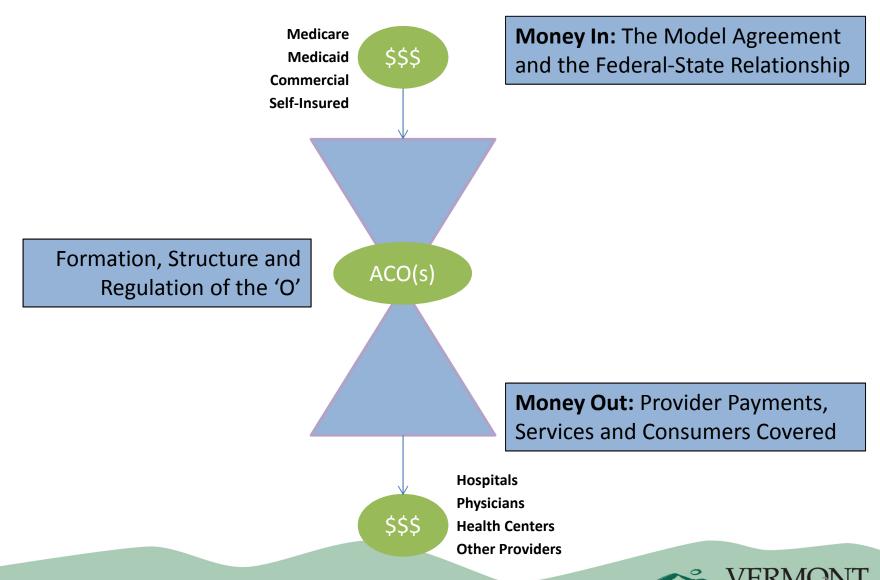
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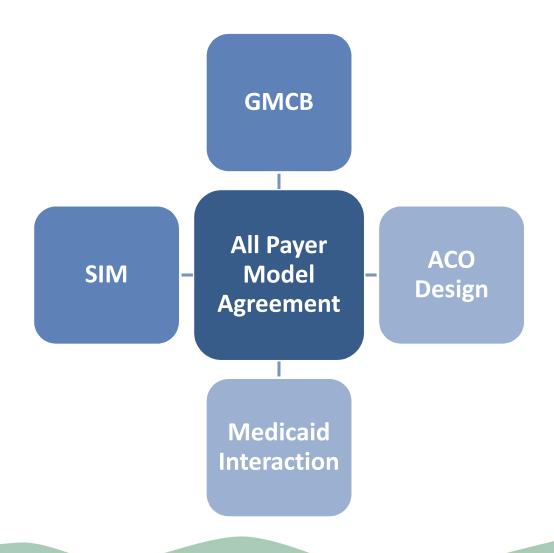
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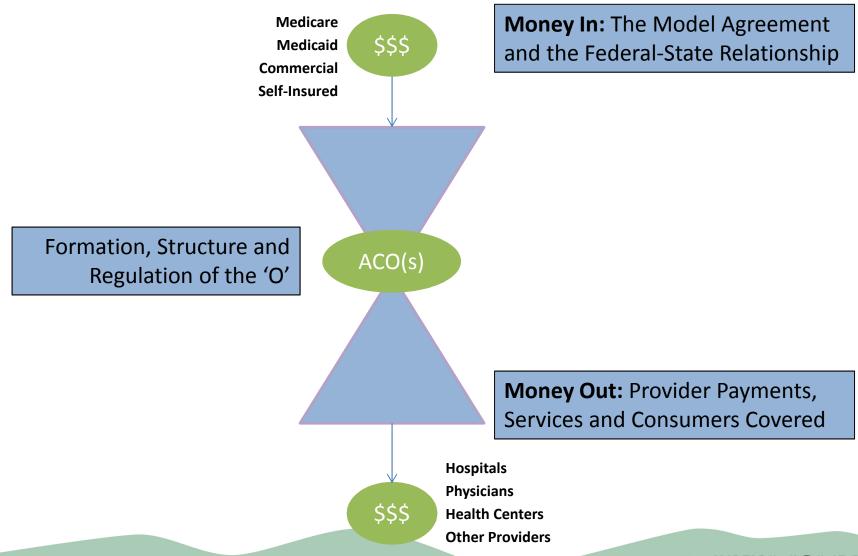
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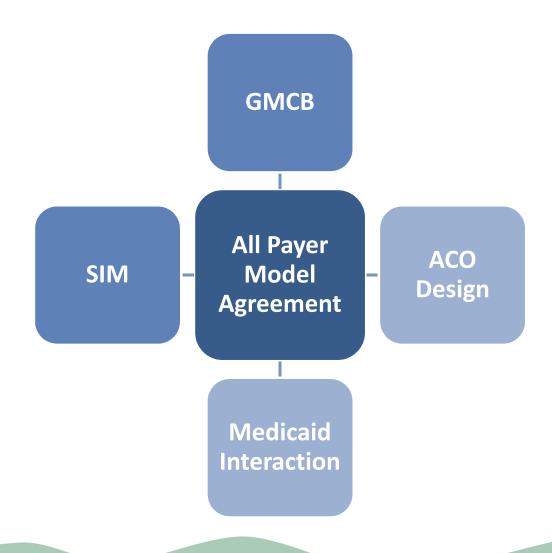
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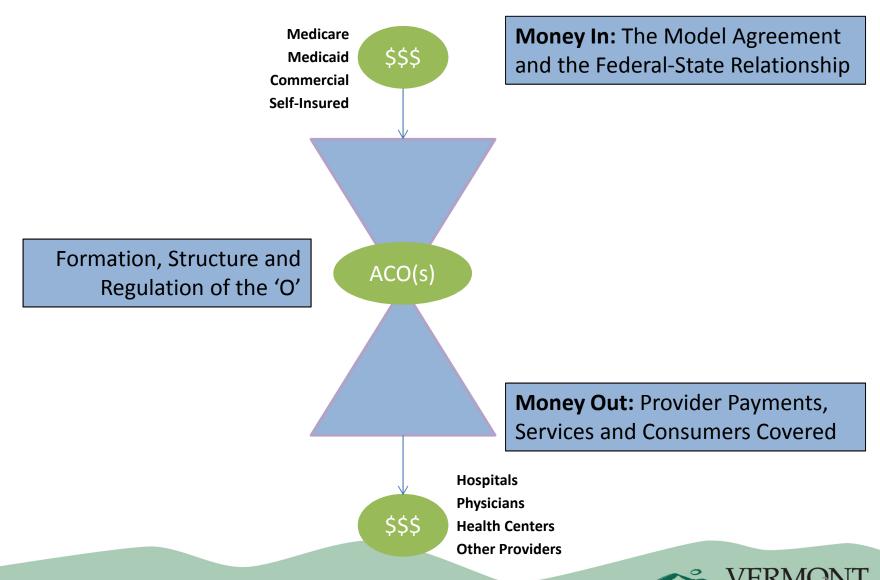
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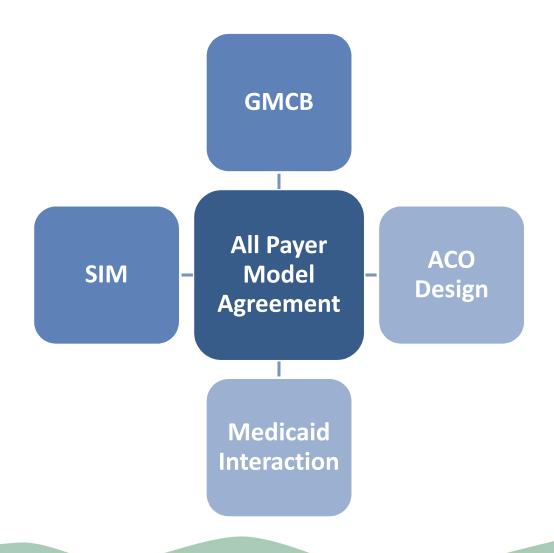
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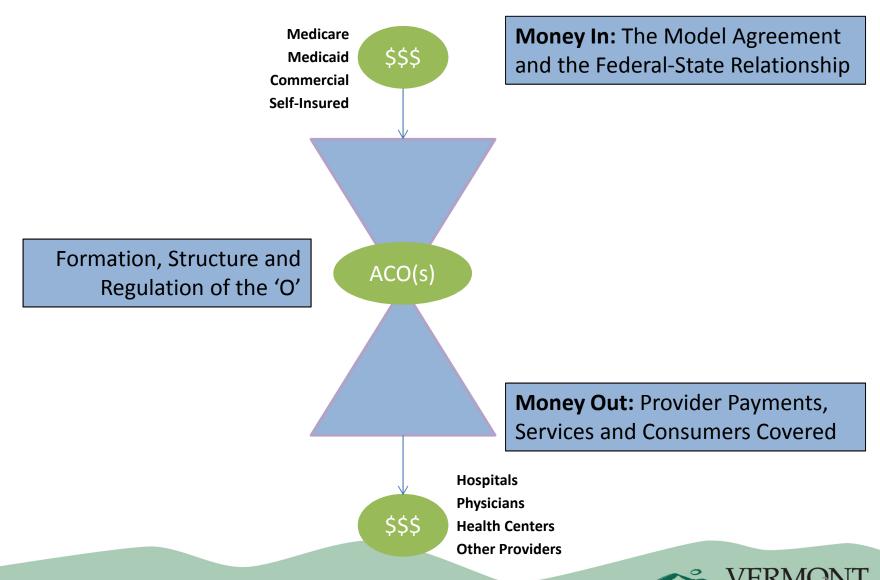
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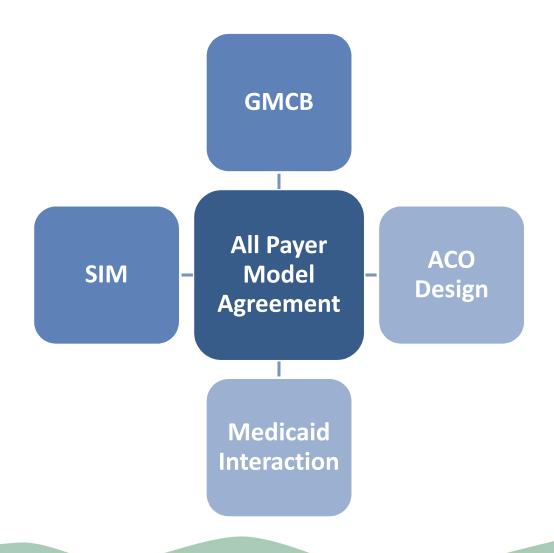
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- Rates of payment to ACO providers
- Quality measures for the ACO
- ACO Governance



CMMI Term Sheet Elements

Performance Period

Regulated Revenue

All-Payer Ceiling

Medicare Savings

Quality Framework

GMCB Rate Setting Milestones

ACO Milestones

Payment Waivers

Fraud and Abuse Waivers



Financial Targets in the Model Agreement

- All-Payer Target a defined goal for spending
- All-Payer Ceiling –upper limit on spending, actual spending must be lower
- Medicare Savings minimum savings required under the agreement
 - Separately calculated and benchmarked to national growth
- Regulated Revenue Spending categories subject to the all payer ceiling and from which Medicare savings are derived

Implications of Missing the Targets

- Failure to meet ceiling or savings targets is a triggering event -- can lead to a corrective action plan
 - o Requires a written response and an actual plan
 - o Could include programmatic changes, model changes, or rate adjustments
 - Maryland agreement spells out what constitutes a "triggering event" focused on Medicare savings provisions
 - Ultimately. failure to meet targets can lead to termination of the agreement -- a return to Medicare FFS



Financial Targets: The All-Payer Target and Ceiling

- We have agreement on the following provisions
 - All-Payer Target: 3.5% per capita growth
 - All-Payer Ceiling: 4.3% per capita growth
- The target represents GMCB's goal for the all-payer model, while the ceiling is the state's obligation under the model agreement
- These numbers are derived from Gross State Product, but will be set for the period of the agreement
- The state will be able to propose modifications in the event of unforeseen events, including significant unanticipated economic downturn
- Spending and growth rates may be different across payers so long as the all-payer rate is below the all-payer ceiling



Financial Targets: Medicare Savings

- Federal concept is that "savings" are achieved when actual state Medicare spending growth is slower than actual national Medicare growth
- After extensive negotiation, CMMI has proposed that savings be based on Vermont per capita growth at .2 percentage points below national actual per capita growth
 - Vermont base spending is set in 2016, then each year's national growth less .2% establishes a Medicare savings benchmark
 - Savings will be calculated in the aggregate over 5 years, so state can "bank" savings in earlier years
- A risk of this type of provision is that Medicare grows slowly, requiring Vermont to operate below low Medicare growth levels. Vermont has proposed provisions to mitigate this risk
 - A benchmark floor set in year one at the all-payer level (3.5%); set in other years at 2%
 - In the event Medicare growth is below the floor, the state's "savings" obligation would be calculated from the floor, not actual growth
 - It is very likely that negotiations on this idea of risk mitigation will be difficult



Regulated Revenue: Current and Tentative 2017

Catagory of Sangica	Medicare NextGen	Medicaid SSP	Commercial SSP	
Category of Service	γ	γ	Υ	
Primary Care Physician		·	-	
Laboratory and Radiology	Υ	Υ	Υ	
Specialty Physician	Υ	Υ	Υ	
Behavioral Health	Υ	Υ	Υ	
Dental	Υ	N	N	
Other Professionals	Υ	Υ	Υ	
Inpatient Services	Υ	Υ	Υ	
Outpatient Services	Υ	Υ	Υ	
Skilled Nursing Facility	Υ	N	N	
Other, Residential, and Personal Care	Υ	N	N	
Durable Medical Equipment	Υ	Υ	Υ	
Home Health	Υ	Υ	Υ	
Pharmacy	N	N	N	
Government Health Care Activities - AHS	N/A	N	N/A	
Government Health Care Activities - HCBS	N/A	N	N/A	
Government Health Care Activities - Mental Health	N/A	N	N/A	
Total	87.7%	33.5%	68.2%	
Grand Total		61%		

Regulated Revenue – Spending categories subject to the all payer ceiling and from which Medicare savings are derived



All-Payer Model Quality Framework

All-Payer Model Quality Measures

ACO Quality Measures

Provider Quality Measures

CMMI



GMCB

Reporting and Monitoring Measures

- Necessary overall priority measures for reporting success of the model
- May overlap with ACO and providerspecific quality measures
- Will include population health

GMCB



ACO

GMCB will determine quality adjustment to all-payer PMPM payments to the ACO, based on an aligned quality measure set.

 Currently collected and generally aligned: Medicare SSP/NextGen, Commercial SSP, Medicaid SSP

ACO



Providers

ACO will administer specific provider reimbursement strategies that rely on quality metrics:

- Methods subject to GMCB approval
- Affected by payment model
- May affect necessary waivers



Anticipated Payment/Fraud and Abuse Waivers

Payment Rules	Telehealth expansion
(Next Gen)	Post-discharge visits
	3-day skilled nursing facility rule
Fraud and	Pre-participation Waiver
Abuse	Participation Waiver
Waivers	Shared Savings Distribution Waiver
	Physician Self-Referral Compliance Waivers
	Patient Incentive Waiver

- Our expectation is that all of these waivers will be granted to enable the model
- In addition, certain basic Medicare payment laws will be "waived" by definition for the demonstration (e.g., OPPS and IPPS)
 - If other quality or payment waivers are needed will we have the opportunity to justify and request additional waivers likely after Year 1
 - The implementation of MACRA may also affect additional quality/payment waivers





Benefits Evaluation

VERMONT ALL PAYER MODEL
CMMI NEGOTIATION UPDATE
NOVEMBER 12, 2015

MICHAEL COSTA

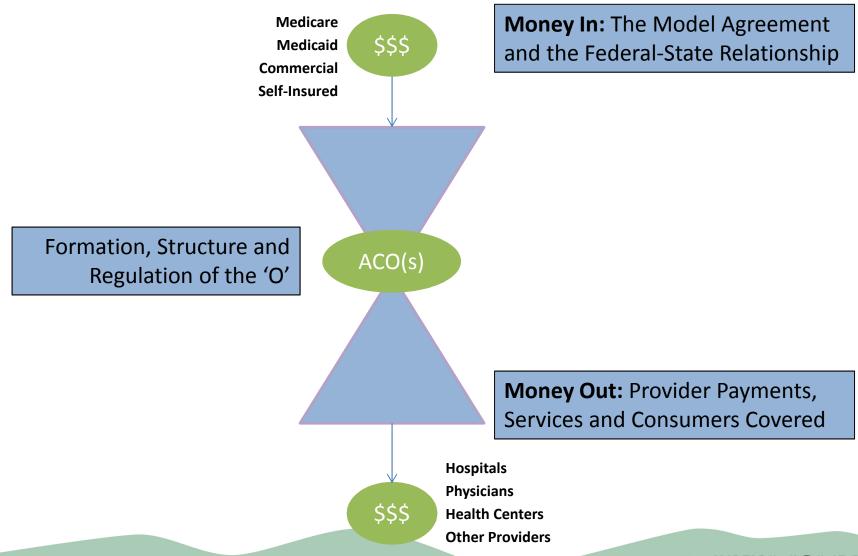
DEPUTY DIRECTOR FOR HEALTH REFORM, AOA

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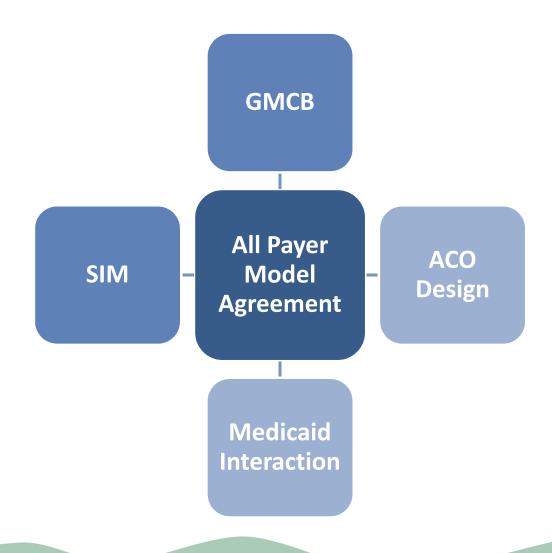
DEPUTY EXECUTIVE DIRECTOR, GMCB



All-Payer Model Conceptual Framework



All Payer Model Areas of Activity





Approach to the Model Agreement and CMMI

- CMMI has authority to allow "States to test and evaluate systems of allpayer payment reform for the medical care of residents of the state"
- A necessary element to motivate CMMI is demonstrating that Vermont is serious about testing a truly innovative delivery model
- Under the agreement, Vermont "stands in the shoes" of Medicare
 - As a result Vermont needs to demonstrate authority (to set Medicare rates)
 and a willingness to act (i.e., to implement an innovative model)
- Vermont's strategy is to maximize flexibility under the Model Agreement and minimize federal specifications for the all-payer delivery system
- Certain areas may require operational changes from Medicare those are high-priority areas to identify and address
- As we finalize a term sheet we will learn more about how much detail
 CMMI needs about the ACO to approve the model agreement



The Model Agreement

Matters between Vermont and CMS

- Financial targets
 - All-payer and Medicare growth
- Legal authority
 - State and Federal
- Covered services aka "regulated revenue"
- Description of the innovation, including quality goals and targets
- Evaluation, monitoring and enforcement

Matters between Vermont and ACO

- Payment rates and methods
- Risk arrangements
- Attribution methodology
- Structure of payments to ACO providers
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