MEMORANDUM

To: James Reardon, Commissioner of Finance & Management
From: Nathan Lavery, Fiscal Analyst
Date: November 17, 2008
Subject: JFO #2343

No Joint Fiscal Committee member has requested that the following item be held for review:

JFO #2343 — $27,000 grant from the National Association of Drug Diversion Investigators (NADDI) to the Department of Public Safety — State Police. These grant funds will be used to partially support an investigator who will work on problems associated with illegal diversion of prescription drugs in Vermont.

[JFO received 10/15/08]

In accordance with 32 V.S.A. §5, the requisite 30 days having elapsed since this item was submitted to the Joint Fiscal Committee, the Governor’s approval may now be considered final. We ask that you inform the Secretary of Administration and your staff of this action.

cc: Thomas Tremblay, Commissioner
From: Michael Obuchowski
To: Nathan Lavery
Date: 11/14/2008 9:43 AM
Subject: Fwd: RE: NADDI grant

Do not think state should be accepting funds from drug company. Reluctantly approved. Please let the record show this sentiment.

>>> Nathan Lavery 11/14/2008 9:11 AM >>>
Hello Rep. Obuchowski,

I wanted to quickly touch base with you on the NADDI grant again. On Monday, I need to notify everyone of whether this grant is approved or will be placed on the JFC agenda. What are your feelings on this item?

Thanks.

Nathan Lavery
Fiscal Analyst
Legislative Joint Fiscal Office
One Baldwin Street
Montpelier VT 05633-5301
(802) 828-1488
nlavery@leg.state.vt.us

>>> Michael Obuchowski 11/12/2008 2:59 PM >>>
Thank you for taking a clear, concise position.

>>> Nathan Lavery 11/12/2008 2:15 PM >>>
Rep. Obuchowski,

Not sure you were copied on the email below from Sue Zeller:

I have reviewed this grant and spoken with Mike McShane, the Assistant Attorney General assigned to F&M for a 2nd time, and with Tanya Morehouse, Chief State Auditor for the first time. None of us is aware of any specific rule that would preclude one department from accepting a grant from an organization because another department does business with them; and, none of us see anything wrong with accepting this grant under this set of circumstances. In this case, the grant is not directly from the organization in question, and there is no evidence that there is anything "funny" going on.

When I spoke of basic ethics, internal controls and audit practices, I am speaking of the basic tenants against conflict of interest, collusion and fraud that are the foundations of business or government ethics, and best practices for good internal controls. If the auditors, during their test work at a department, were to find evidence (an email, letter, comment by an employee, tip to their fraud line, or improperly authorized agreement, etc.) that suggested conflict of interest, collusion or fraud - they would then investigate further. Using this particular set of circumstances as an example, unless the auditors found some evidence of collusion, they would not be looking to try to connect two unrelated agreements in two unrelated areas of state government. Public Safety wanting to accept a grant to deal with the increase in the misuse of Rx drugs has no bearing on OVHA's purchase of Medicaid and VPharm drugs.

The best assurance I can give Rep. Obuchowski is that grant requests and contracts are authorized by appointed department heads. Executive Order #10-03 requires that each appointed official execute a signed ethics affidavit each year. Here's the link:

And - ultimately, the final approval for grant acceptance rests with the JFC - if Rep. Obuchowski thinks the State should not accept this particular grant for whatever reason, he is free to take that position and lobby the other JFC members to vote against the acceptance. If he is opposed to accepting money from pharmaceutical companies in general, perhaps he might want to seek statutory language to that end.

Lastly, Rep. Obuchowski is free to call or email Mike McShane or Tanya Morehouse directly to seek assurance that there is nothing that appears inherently improper here.

Sue Zeller
Deputy Commissioner, VT Dept. Finance
MEMORANDUM

To: Joint Fiscal Committee Members
From: Nathan Lavery, Fiscal Analyst
Date: October 17, 2008
Subject: Grant Request

Enclosed please find two (2) requests which the Joint Fiscal Office recently received from the Administration:

JFO #2343 — $27,000 grant from the National Association of Drug Diversion Investigators (NADDI) to the Department of Public Safety — State Police. These grant funds will be used to partially support an investigator who will work on problems associated with illegal diversion of prescription drugs in Vermont. **Please note that some funds have been expended in anticipation of JFC approval in order to attend a training organized by NADDI on October 6, 2008. The grant award includes funding to cover expenses associated with this training. These funds were expended after the Commissioner’s confirmation that no funds had been expended.**

[JFO received 10/15/08]

JFO #2345 — $9,500 grant from the Consumer Protection and Education Fund to the Attorney General. These grant monies will be used to design, print, and distribute multi-language consumer information for non-English speaking Vermonters.

[JFO received 10/15/08]

The Joint Fiscal Office has reviewed these submissions and determined that all appropriate forms bearing the necessary approvals are in order.

In accordance with the procedures for processing such requests, we ask you to review the enclosed and notify the Joint Fiscal Office (Nathan Lavery at 802/828-1488; nlavery@leg.state.vt.us or Stephen Klein at 802/828-5769; sklein@leg.state.vt.us) if you have questions or would like any item held for JFC review. Unless we hear from you to the contrary by October 31 we will assume that you agree to consider as final the Governor’s acceptance of this request.

cc: James Reardon, Commissioner
Linda Morse, Administrative Assistant
Thomas Tremblay, Commissioner
William Griffin, Chief Assistant Attorney General
## STATE OF VERMONT
### FINANCE & MANAGEMENT GRANT REVIEW FORM

<table>
<thead>
<tr>
<th>Grant Summary:</th>
<th>Funds and Expertise to reduce prescription drug abuse</th>
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</thead>
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<tr>
<td>Date:</td>
<td>September 23, 2008</td>
</tr>
<tr>
<td>Department:</td>
<td>Department of Public Safety</td>
</tr>
<tr>
<td>Legal Title of Grant:</td>
<td>National Association of Drug Diversion Investigators Seed Grant</td>
</tr>
<tr>
<td>Federal Catalog #:</td>
<td>N/A – grant comes from NADDI, a non-profit organization.</td>
</tr>
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<td>Grant/Donor Name and Address:</td>
<td>National Association of Drug Diversion Investigators (NADDI)</td>
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<tr>
<td>Grant Period:</td>
<td>From: 8/24/2008 To: 8/23/2009</td>
</tr>
<tr>
<td>Grant/Donation</td>
<td>Grant</td>
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<td>SFY 3 Grant Amount:</td>
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<td>Position Information:</td>
<td>N/A See 9/8/08 memo from Capt Nelson on position</td>
</tr>
<tr>
<td>Additional Comments:</td>
<td>Transferred from BCI to VT Drug Task Force 9/23/08</td>
</tr>
</tbody>
</table>

Department of Finance & Management  
Secretary of Administration  
Sent To Joint Fiscal Office  
(Initial)  
(Initial)  
Date  

RECEIVED OCT 15 2008
Memo

To: David Beatty, Budget & Management Analyst
From: Tracy Bedard, Programs Administration Supervisor
Date: 09/16/2008
CC: file
Re: Request for Grant Acceptance

Attached you will find a Request for Grant Acceptance for the National Association of Drug Diversion Investigators Seed Grant.

If you have any questions, please contact me at 802-241-5574 or tbedard@dps.state.vt.us; or Melissa Jenkins at 802-241-5496 or mjenkins@dps.state.vt.us.

Thank you.
STATE OF VERMONT
REQUEST FOR GRANT ACCEPTANCE
(use additional sheets as needed)

1. Agency:
   
2. Department:  Public Safety

3. Program:  State Police

4. Legal Title of Grant:
   National Association of Drug Diversion Investigators Seed Grant

5. Federal Catalog No.:
   n/a

6. Grantor and Office Address:
   National Association of Drug Diversion Investigators (NADDI)
   P.O. Box 531
   Manchester, MD  21102

7. Grant Period:
   From:  8/24/2008 To:  8/23/2009

8. Purpose of Grant:
   This grant is sponsored by Abbott Laboratories and the National Association of Drug Diversion Investigators. It is designed to provide funds and expertise to law enforcement agencies across the country, with the ultimate goal of reducing prescription drug abuse.

9. Impact on Existing Programs if Grant is not Accepted:
   Recognizing a rise in drug related overdose deaths within our state, the Vermont State Police recently assigned a 20 year veteran detective from the criminal division to drug diversion cases. The NADDI Seed grant will help support this investigator in his new role.

10. Budget Information:
    (1st State FY) (2nd State FY) (3rd State FY)
    
    FY 2009 FY 2010 FY 2011
    
    EXPENDITURES:
    Personal Services $ 22,000.00 $ 0.00 $ 0.00
    Operating Expenses $ 5,000.00 $ 0.00 $ 0.00
    Grants $ 0.00 $ 0.00 $ 0.00
    TOTAL $ 27,000.00 $ 0.00 $ 0.00
    
    REVENUES:
    State Funds:
    Cash $ 0.00 $ 0.00 $ 0.00
    In-Kind $ 0.00 $ 0.00 $ 0.00
    Federal Funds:
    (Direct Costs) $ 0.00 $ 0.00 $ 0.00
    (Statewide Indirect) $ 0.00 $ 0.00 $ 0.00
    (Department Indirect) $ 0.00 $ 0.00 $ 0.00
    Other Funds:
    Special Fund $ 27,000.00 $ 0.00 $ 0.00
    TOTAL $ 27,000.00 $ 0.00 $ 0.00

    Appropriation Nos.  Amounts
    2140010000  $ 27,000.00

- over -
11. Will grant monies be spent by one or more personal service contracts?
   
   [ ] YES   [x] NO

   If YES, signature of appointing authority here indicates intent to follow current guidelines on bidding.
   X

12a. Please list any requested Limited Service positions:

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<tr>
<th>Titles</th>
<th>Number of Positions</th>
</tr>
</thead>
<tbody>
<tr>
<td>N/A</td>
<td>N/A</td>
</tr>
</tbody>
</table>

   TOTAL Positions 0

12b. Equipment and space for these positions:
   
   [ ] Is presently available.
   [ ] Can be obtained with available funds.

13. Signature of Appointing Authority

   I certify that no funds have been expended or committed in anticipation of Joint Fiscal Committee approval of this grant.

   (Signature)  (Date)

   (Title)

14. Action by Governor:

   [ ] Approved   [ ] Rejected

   (Signature)  (Date)

15. Secretary of Administration:

   [ ] Request to JFO
   [ ] Information to JFO

   (Signature)  (Date)

16. Action by Joint Fiscal Committee:

   [ ] Request to be placed on JFC agenda
   [ ] Approved (not placed on agenda in 30 days
   [ ] Approved by JFC
   [ ] Rejected by JFC
   [ ] Approved by Legislature

   (Signature)  (Date)
NADDI "Seed" Grant

The NADDI Seed Grants have all been awarded for 2008.

Abbott Laboratories has awarded funding for a 2009 NADDI Seed Grant program. Please hold all applications until after January 1, 2009 when NADDI will again begin accepting applications.

NADDI and the 11 law enforcement agencies that were awarded the 2008 Seed Grants thank Abbott Laboratories for their tremendous support of the program.

The National Association of Drug Diversion Investigators (NADDI) is pleased to announce a new grant available to law enforcement designated the NADDI "Seed" Grant. This grant is sponsored by Abbott Laboratories, and is designed to provide funds and expertise to law enforcement agencies across the country, with the ultimate goal of reducing prescription drug abuse.

These funds are to be used for the express purpose of law enforcement agencies initiating at least one full-time officer to devote his/her time to the issues involving prescription drug abuse. Agencies that have a part-time officer involved in drug diversion investigations will still qualify. Although the grant period is initially one year, it is the hope that this new investigative service would continue beyond the initial year.

The author of the application must be the highest ranking law enforcement officer of the agency (chief, sheriff, etc.), who must also pledge that he/she will be making this new full-time assignment for the period of at least one year, with one or more specific investigator/s.

- The application will be a narrative, with no formal application forms provided by NADDI. The application should include in part:
  - Size and number of LE agencies involved
  - Size and population of area covered by the drug diversion investigator
  - Discussing the prescription drug problem, and its extent within the applicant's jurisdiction
  - Overall plan for implementing the drug diversion investigations
  - Plans for promoting the new investigations through the media and other sources
  - Plans for drug diversion prevention/education offered to other LE agencies, health professionals, and the general public
  - Innovative ideas or additional plans
The grantee investigator will be provided all travel expenses to visit and review established drug diversion units. The grantee will provide the investigator with his/her usual salary and any overtime, if needed.

NADDI will provide experienced drug diversion investigators to travel to grantee's location to assist in the advent of this investigative service. These same experienced investigators will provide ongoing assistance and mentoring to the grantee for the entire year of the grant period. The grant period will begin upon receipt of the funds from NADDI, and continue for one complete year until its completion.

The grantee agency will receive a cash award of $25,000 to be used exclusively toward the drug diversion operation, in any way deemed fit by the applicant.

The successful applicant will also provide NADDI with:

- Quarterly reports of the progress that will include arrests, pharmaceutical statistics, prescription drugs seized, health professional investigations, and education/prevention provided to LE, health professionals, and the general public.
- Methods of promotion of the new investigative services and an overall summary of the accomplishments and difficulties encountered during the process.
- Quarterly reports detailing the expenditure of the funds

Applications for this grant will be accepted beginning January 1, 2008, and should be mailed to:

NADDI LE "Seed" Grants
P.O. Box 531
Manchester, Maryland 21102

NADDI has awarded "Seed" Grants to the following agencies:

- Medway Drug Enforcement Agency (OH)
- Tennessee Bureau of Investigation (TN)
- Pierce Township - Clermont County Police Department (OH)
Kansas Bureau of Investigation (KS)

Las Vegas Metropolitan Police Department (NV)

Henry County Area Drug Task Force (IN)

Geauga County Sheriff's Office (OH)

Vermont State Police (VT)

Metrich Enforcement Unit (OH)

Washington County Drug Task Force (UT)

Yarmouth Police Department (MA)

Grant applications will be reviewed by the Executive Director and President of NADDI, who will make the final selections. Any questions on this grant should be directed to:

Charlie Cichon, Executive Director
ccichon@naddi.org
443-398-6257

John Burke, President
burke@naddi.org
513-623-3278
August 24, 2008

Colonel James W. Baker
Director, Vermont State Police
103 South Main Street
Waterbury, VT 05671-2101

Dear Colonel Baker:

The National Association of Drug Diversion Investigators (NADDI) is pleased to announce that the Vermont State Police has received a “Seed” grant in the amount of $27,000. These funds, provided by pharmaceutical maker Abbott Labs, are meant to stimulate your agency into the full time beginning of at least one officer working on prescription drug abuse offenses, full time, for at least one calendar year.

As mentioned in the grant, the investigator that you choose will be provided with onsite training at your agency, and be afforded the opportunity to visit at least one established drug diversion unit in the United States. Someone from NADDI will be contacting you very soon to schedule these events.

NADDI wants to strongly recommend that your investigator attend the basic diversion school that is sponsored by the Virginia State Police and NADDI. There is no registration fee, but you can use your grant award to provide travel and lodging at the school, which is the week of October 6, 2008, in Norfolk, Virginia. More information is available on our website at www.naddi.org

We at NADDI look forward to working with you, your agency, and especially the pharmaceutical diversion investigator that you will assign to these very important investigations. If you have any questions, please do not hesitate to contact myself (burke@naddi.org) 513-623-3278, or Executive Director Charlie Cichon (ccichon@naddi.org) 443-398-6257

Sincerely,

[Signature]

John J. Burke
President
To: The National Association of Drug Diversion Investigators Inc
From: Colonel James W. Baker, Vermont State Police Director
Date: April 18, 2008
Re: Vermont application for the NADDI Seed Grant

The scope of Vermont’s problem:

The problem of illegal diversion of prescription drugs is negatively impacting Vermont just as it is in every other state in the country. Today some experts estimate that 6 million Americans are abusing prescription drugs. This number is believed to be more than the entire number of Americans abusing cocaine, heroin, hallucinogens, and inhalants combined. The negative effects of this problem on society are clear: prescription drugs are being sold on the street, they are often used as a medium of exchange for other street drugs, they are the root cause of major property crime and assault behavior, and they are also the cause of rising numbers of drug overdose deaths. In Vermont, data since 2004 has shown a constant increase in drug overdose deaths. The victims of these untimely deaths cross a wide array of ages, income, and social status and the deaths are largely fueled by prescription medications in conjunction with illicit narcotics. Other crime increases such as armed robberies and home invasions have also been connected to prescription drug theft and drug diversion activity.

Efforts to Respond:

The leading law enforcement agency in the state, the Vermont State Police, has begun a far reaching, statewide initiative to address this problem. The departments’ Bureau of Criminal Investigation has revitalized its awareness and reorganized its drug enforcement, violent crime, and death investigation efforts to better combat this problem. At the beginning of 2008, the Vermont State Police began meetings with representatives within the professional Pharmacy community to communicate on the issue. These efforts led to an open invitation to the Vermont Department of Health to collaborate on solutions to this societal problem. A Prescription Drug Abuse Working Group was formed and its first meeting was held on February 22, 2008 in Waterbury Vermont. The meeting was extremely well attended with representatives from the Vermont State Police, the Vermont Drug Task Force, the Vermont Health Department, the Chief Medical Examiner, the Secretary of State’s Office, the Vermont Medical Practice Board, the state’s largest medical center (Fletcher Allen Health Care), Emergency Room Nurses, and the Vermont Medical Society among others. All participants came with a joint recognition of this serious problem and the negative impact it is having among the quality of life for all Vermonters.
The group has organized under the leadership of the Commissioner of the Health Department and the Bureau of Criminal Investigation Division Commander of the Vermont State Police. Plans are beginning to take shape for a multi-faceted approach in Vermont to the problem of illegally diverted prescription drugs. The plans include health department led education of the public and the medical community, and law enforcement education programs and specialized enforcement attention initiatives. The next meeting is set to take place during the latter part of April 2008.

**The Problem of Resources:**

In the past, the Vermont State Police have been able to devote a small number of investigative positions directly to this problem in a varying number of formats. Yet scarce resources in this small, rural state have not allowed for an ongoing investigative commitment to drug diversion. However, this crime problem remains an important focus of the Vermont State Police Criminal Division, specifically the Special Investigations Unit which houses the state’s primary drug investigation unit, the Vermont Drug Task Force. Despite the history of limited funding to sustain dedicated investigator positions, the department has just assigned a 20 year veteran detective from the criminal division to drug diversion cases starting this month. The complete goal of this position is being formalized at the present time. The initial goals of this assignment are listed further on within this application.

**The Depth of the VSP Commitment:**

In addition to the assignment of a senior detective to be the lead point of contact for drug diversion investigations, the Criminal Division Commander of the Vermont State Police, Major Thomas L’Esperance has directed the entire investigative division of the department as follows:

*It will be the practice of the Criminal Division to attack the illegal drug diversion problem with a teamwork approach, involving the strengths and specialties of all BCI and SIU members. This approach will be designed to maximize effectiveness using both BCI and SIU units, and lessen the burden that could be placed on any one unit by assigning that group the sole responsibility for these efforts.*

The flow chart illustration on page 3 of this grant applications attempts to illustrate this directive and the roles and activities of different investigative units as they join together for maximized effectiveness.
OVERDOSE DEATHS

Polygraph North DET/SGT

Polygraph South DET/SGT

All TASK FORCE Investigators

Northern VTDTF LT

Southern VTDTF LT

All illegal drug investigations involving prescription drugs

OCME BCI SGT

A NORTH DET/DELT

A SOUTH DET/DELT

B DET/DELT

C DET/DELT

D DET/DELT

Property Assault Crimes W/Drugs

Pharmacy Audits

Death Investigations W/Drugs
The NADDI Seed Grant program in Vermont will support:

- **Size and number of LE agencies involved**
The state of Vermont is one of the smallest states in population and geography in the country. Historically the state has always ranked as one of the lowest with regard to the ratio of police officers to citizens statistics. 2006 US Census estimates place the Vermont population at 623,908 and its’ land mass at 9,249.56 square miles. There are approximately 70 Law Enforcement agencies in the state, with the Vermont State Police force of 325 sworn members being the largest. The Burlington Municipal Police Department is the largest local agency at approximately 110 sworn officers. All Vermont Police departments are understandably small in size and the resources available to them limited. Consequently, the public safety challenge of Vermont’s state and local governments has always been demanding. The new drug diversion efforts of the Vermont State Police shall work to serve all agencies and communities whenever possible. The first investigator shall focus on the southern half of Vermont and be effectively connected to the remaining parts of the state through his working relationships with the Vermont Drug Task Force, the entire VSP Criminal Division, and the Office of the Chief Medical Examiner among others.

- **Size and population of area covered by the Drug Diversion investigator**
The Drug Diversion Investigator shall be housed in the southern part of Vermont, thereby most directly impacting that half of the states population. Wherever possible, the Investigator shall be assigned to assist or conduct Drug Diversion investigations in other parts of the state.

- **Overall plan for implementing the drug diversion investigations**
The initial plan for this initiative shall involve the following criteria:

  - The detective sergeant assigned as the new drug diversion investigator shall come from the Bureau of Criminal Investigation and be affiliated with the Special Investigations Units of that section. More specifically, the investigator shall be working with the Vermont Drug Task Force within SIU. The VTDTF is a multi-jurisdictional drug formed 20 years ago as the entire law enforcement community throughout the state of Vermont joined together in its fight against illegal drugs. The Task Force brings together manpower and other resources from multiple
police agencies in a combined effort against this threat. It is primarily funded with federal grants and is comprised of members representing state, county and local agencies. The VTDTF is the only full time, law enforcement unit dedicated to fighting illegal drugs in all of Vermont at this time.

➢ The investigator will liaison directly with the VSP detective sergeant assigned to the OCME to have the most current and accurate information on drug related overdose deaths.

➢ The investigator will liaison with the BCI detectives in the southern Vermont region as they are tasked with investigating overdose deaths as they occur.

➢ The investigator will be the point of contact for drug diversion tips and Intel regarding prescription drug fraud. The investigators shall liaison with and utilize the services of the Vermont Fusion Center to accurately assess the tips, information, and Intel that is received regarding this criminal activity for a productive police response.

➢ The investigator shall be a participating member of the newly formed Prescription Drug Abuse Working Group on behalf of the Vermont State Police.

➢ The investigator shall solicit the assistance of NADDI to set up a training conference open to law enforcement statewide on the topic of Pharmaceutical Drug Diversion. A successful conference on this subject was held in South Burlington Vermont in 2000.

➢ The investigator shall be involved in the creation of the drug diversion investigator template with the hope that funding may be obtained to make permanent positions in both the southern and northern areas of Vermont.

➢ The investigator shall assist in the implementation of the NADDI Seed Grant program, should this application be successful. The initial application of these grant funds shall include state police investigator overtime expenses incurred during drug diversion cases, overtime expenses and materials for criminal analysts work regarding the tracking of drug diversion crime.
The investigator shall assist in the facilitation of a NADDI statewide Drug Diversion and Prescription Fraud conference in Vermont.

- **Plans for promoting the new investigations through the media and other sources**
  The SIU Commander, the VTDTF Southern Units Supervising Lieutenant, and the new Drug Diversion investigator shall have access to the Vermont State Police Public Information Officer (PIO) to promote this initiative with the media and the public as appropriate.

- **Plans for drug diversion prevention/education offered to other LE agencies, health professionals, and the general public.**
  The education component of this program shall be facilitated by the Drug Diversion Working Group already in place. All parties in this group are available to assist with this educational component.

- **Innovative ideas or additional plans.**
  Additional plans and innovative ideas are expected to develop as this program unfolds. The commitment of the Vermont State Police and the many agencies in the newly formed working group is very strong and these regular meetings are expected to produce an abundance of ideas.

This application has the full support and approval from my office as director of the Vermont State Police within the Division of Public Safety.

Colonel James W. Baker  
Director  
Vermont State Police
Memo

To: Melissa Jenkins
DPS Administrative Services Director
From: Captain Thomas M. Nelson
Date: September 8, 2008
Re: Request for JFO approval on use of awarded grant funds.

The Vermont State Police were recently awarded a seed grant to partially support an investigator who would work on the serious problem of illegal diversion of prescription drugs in our state. The grant has been provided by the National Association of Drug Diversion Investigators (NADDI) and it is in the amount of $25,000. NADDI Has also provided an additional $2000 to cover travel, salary, and misc. expense costs for the selected VSP detective to attend a national training class to be sponsored by NADDI and the Virginia State Police in October 2008.

Recognizing a rise in drug related overdose deaths within our state, the Vermont State Police recently assigned a 20 year veteran detective from the criminal division to drug diversion cases and applied for the NADDI seed grant to support this investigator in his new role. The goals of this assignment are listed in the attached, successful grant application and include:

- The detective sergeant assigned as the new drug diversion investigator is from the Bureau of Criminal Investigation and is attached to the Vermont Drug Task Force within Special Investigations Units. The VTDTF is the only full time, law enforcement unit dedicated to fighting illegal drugs in all of Vermont at this time.

- The investigator will liaison directly with the VSP detective sergeant assigned to the OCME (Office of Chief Medical Examiner) to have the most current and accurate information on drug related overdose deaths.

- The investigator will liaison with the BCI detectives in the southern Vermont region as they are tasked with investigating overdose deaths as they occur.

- The investigator will be the point of contact for drug diversion tips and Intel regarding prescription drug fraud. The investigators shall liaison with and utilize the services of the Vermont Fusion Center to accurately assess the tips, information, and Intel that is received regarding this criminal activity for a productive police response.
The investigator shall be a participating member of the newly formed Prescription Drug Abuse Working Group on behalf of the Vermont State Police.

The investigator shall solicit the assistance of NADDI to set up a training conference open to law enforcement statewide on the topic of Pharmaceutical Drug Diversion. A successful conference on this subject was last held in South Burlington Vermont in 2000.

The investigator shall assist in the facilitation of a NADDI statewide Drug Diversion and Prescription Fraud conference in Vermont.

The spending plan for the NADDI grant funds is as follows:

- The additional $2000 attached to the $25,000 seed grant award will pay travel related expenses for the investigator to attend the National Drug Diversion Conference to be held on October 5, 2008 in Virginia.

- Grants funds will support the basic equipment needs of the investigator such as an air card for wireless, remote use of a laptop computer.

- Other computer equipment as needed or necessary for the investigator upon approval by the Captain of SIU.

- Overtime expenses incurred by the investigator while working on illegal drug diversion cases, subject training, conference facilitation, or related expenses as approved by the Captain of SIU.

- Expenses related to the investigator working with NADDI to set up a training conference open to law enforcement statewide on the topic of Pharmaceutical Drug Diversion.

- Expenses related to illegal drug diversion crime analysis by the Vermont Fusion Center as approved by the SIU Captain.

Attached to this memorandum shall be a copy of the successful NADDI seed grant application, the grant announcement, and the award letter, for complete information on this initiative.

Respectfully submitted,

[Signature]

Captain Thomas M. Nelson
SIU Commander
No, absolutely not. This is a grant provided by Abbott Labs to NADDI, a non-profit organization. JB

Hi John,

Thanks for getting back to me. CFDA stands for “catalog of federal domestic assistance.” There is usually a cfda # associated with a grant if the source of the grant is from federal funding. Is this grant associated with federal funding?

Thank you,

Tracy

Tracy Bedard
Programs Administration Supervisor
VT Dept. of Public Safety
103 S. Main St
Waterbury, VT 05671
p 802-241-5574
f 802-241-5553

I was unable to send this email to Tracy, but saw that you were “cc’ed”

I am not familiar with the initials cfda, so my guess is that we don’t have that kind of number!

The grant period is for one year from the time you receive the grant award (check), and yes you can begin spending the money immediately.

John Burke
513-623-3278

9/11/2008
STATE OF VERMONT  
FINANCE & MANAGEMENT GRANT REVIEW FORM  

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<tr>
<td>Position Information:</td>
<td># Positions N/A Explanation/Comments See 9/8/08 memo from Capt. Nelson on position</td>
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<tr>
<td>Additional Comments:</td>
<td>transferred from BCI to VT. Drug Task Force 9/23/08</td>
</tr>
</tbody>
</table>

Department of Finance & Management  
Secretary of Administration  
Sent To Joint Fiscal Office  

(Initial)  
(Initial)  
Date  

RECEIVED OCT 15 2008
Memo

To: David Beatty, Budget & Management Analyst
From: Tracy Bedard, Programs Administration Supervisor
Date: 09/16/2008
CC: file
Re: Request for Grant Acceptance

Attached you will find a Request for Grant Acceptance for the National Association of Drug Diversion Investigators Seed Grant.

If you have any questions, please contact me at 802-241-5574 or tbedard@dps.state.vt.us; or Melissa Jenkins at 802-241-5496 or mjenkins@dps.state.vt.us.

Thank you.
STATE OF VERMONT
REQUEST FOR GRANT ACCEPTANCE
(use additional sheets as needed)

1. Agency: 
2. Department: Public Safety
3. Program: State Police

4. Legal Title of Grant: National Association of Drug Diversion Investigators Seed Grant
5. Federal Catalog No.: n/a
6. Grantor and Office Address: National Association of Drug Diversion Investigators (NADDI)
P.O. Box 531
Manchester, MD 21102


8. Purpose of Grant: (attach additional sheets if needed)
   This grant is sponsored by Abbott Laboratories and the National Association of Drug Diversion Investigators. It is designed to provide funds and expertise to law enforcement agencies across the country, with the ultimate goal of reducing prescription drug abuse.

9. Impact on Existing Programs if Grant is not Accepted:
   Recognizing a rise in drug related overdose deaths within our state, the Vermont State Police recently assigned a 20 year veteran detective from the criminal division to drug diversion cases. The NADDI Seed grant will help support this investigator in his new role.

10. Budget Information: (1st State FY) (2nd State FY) (3rd State FY)
    | FY 2009 | FY 2010 | FY 2011 |
    |---------|---------|---------|
    EXPENDITURES:
    Personal Services | $ 22,000.00 | $ 0.00 | $ 0.00 |
    Operating Expenses | $ 5,000.00 | $ 0.00 | $ 0.00 |
    Grants | $ 0.00 | $ 0.00 | $ 0.00 |
    TOTAL | $ 27,000.00 | $ 0.00 | $ 0.00 |

    REVENUES:
    State Funds:
    Cash | $ 0.00 | $ 0.00 | $ 0.00 |
    In-Kind | $ 0.00 | $ 0.00 | $ 0.00 |

    Federal Funds:
    (Direct Costs) | $ 0.00 | $ 0.00 | $ 0.00 |
    (Statewide Indirect) | $ 0.00 | $ 0.00 | $ 0.00 |
    (Department Indirect) | $ 0.00 | $ 0.00 | $ 0.00 |

    Other Funds:
    Special Fund | $ 27,000.00 | $ 0.00 | $ 0.00 |
    TOTAL | $ 27,000.00 | $ 0.00 | $ 0.00 |

    Appropriation Nos. | Amounts
    2140010000 | $ 27,000.00
    $ 0.00 |

- over -
11. Will grant monies be spent by one or more personal service contracts?

☐ YES  ☑ NO

If YES, signature of appointing authority here indicates intent to follow current guidelines on bidding.

X

12a. Please list any requested Limited Service positions:

<table>
<thead>
<tr>
<th>Titles</th>
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<tbody>
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</table>

TOTAL Positions 0

12b. Equipment and space for these positions:

☐ Is presently available.
☐ Can be obtained with available funds.

13. Signature of Appointing Authority

I certify that no funds have been expended or committed in anticipation of Joint Fiscal Committee approval of this grant.

(Signature)  (Date)

(Title)

14. Action by Governor:

☑ Approved  ☐ Rejected

(Signature)  (Date)

15. Secretary of Administration:

☐ Request to JFO  ☐ Information to JFO

(Signature)  (Date)

16. Action by Joint Fiscal Committee:

☐ Request to be placed on JFC agenda
☐ Approved (not placed on agenda in 30 days
☐ Approved by JFC
☐ Rejected by JFC
☐ Approved by Legislature

(Signature)  (Date)
NADDI "Seed" Grant

The NADDI Seed Grants have all been awarded for 2008.

Abbott Laboratories has awarded funding for a 2009 NADDI Seed Grant program. Please hold all applications until after January 1, 2009 when NADDI will again begin accepting applications.

NADDI and the 11 law enforcement agencies that were awarded the 2008 Seed Grants thank Abbott Laboratories for their tremendous support of the program.

The National Association of Drug Diversion Investigators (NADDI) is pleased to announce a new grant available to law enforcement designated the NADDI "Seed" Grant. This grant is sponsored by Abbott Laboratories, and is designed to provide funds and expertise to law enforcement agencies across the country, with the ultimate goal of reducing prescription drug abuse.

These funds are to be used for the express purpose of law enforcement agencies initiating at least one full-time officer to devote his/her time to the issues involving prescription drug abuse. Agencies that have a part-time officer involved in drug diversion investigations will still qualify. Although the grant period is initially one year, it is the hope that this new investigative service would continue beyond the initial year.

The author of the application must be the highest ranking law enforcement officer of the agency (chief, sheriff, etc.), who must also pledge that he/she will be making this new full-time assignment for the period of at least one year, with one or more specific investigator/s.

- The application will be a narrative, with no formal application forms provided by NADDI. The application should include in part:
  - Size and number of LE agencies involved
  - Size and population of area covered by the drug diversion investigator
  - Discussing the prescription drug problem, and its extent within the applicant's jurisdiction
  - Overall plan for implementing the drug diversion investigations
  - Plans for promoting the new investigations through the media and other sources
  - Plans for drug diversion prevention/education offered to other LE agencies, health professionals, and the general public
  - Innovative ideas or additional plans
The grantee investigator will be provided all travel expenses to visit and review established drug diversion units. The grantee will provide the investigator with his/her usual salary and any overtime, if needed.

NADDI will provide experienced drug diversion investigators to travel to grantee's location to assist in the advent of this investigative service. These same experienced investigators will provide ongoing assistance and mentoring to the grantee for the entire year of the grant period. The grant period will begin upon receipt of the funds from NADDI, and continue for one complete year until its completion.

The grantee agency will receive a cash award of $25,000 to be used exclusively toward the drug diversion operation, in any way deemed fit by the applicant.

The successful applicant will also provide NADDI with:

- Quarterly reports of the progress that will include arrests, pharmaceutical statistics, prescription drugs seized, health professional investigations, and education/prevention provided to LE, health professionals, and the general public.
- Methods of promotion of the new investigative services and an overall summary of the accomplishments and difficulties encountered during the process.
- Quarterly reports detailing the expenditure of the funds

Applications for this grant will be accepted beginning January 1, 2008, and should be mailed to:

NADDI LE "Seed" Grants
P.O. Box 531
Manchester, Maryland 21102

NADDI has awarded "Seed" Grants to the following agencies:

- Medway Drug Enforcement Agency (OH)
- Tennessee Bureau of Investigation (TN)
- Pierce Township - Clermont County Police Department (OH)
Kansas Bureau of Investigation (KS)

Las Vegas Metropolitan Police Department (NV)

Henry County Area Drug Task Force (IN)

Geauga County Sheriff's Office (OH)

Vermont State Police (VT)

Metrich Enforcement Unit (OH)

Washington County Drug Task Force (UT)

Yarmouth Police Department (MA)

Grant applications will be reviewed by the Executive Director and President of NADDI, who will make the final selections. Any questions on this grant should be directed to:

Charlie Cichon, Executive Director
ccichon@naddi.org
443-398-6257

John Burke, President
burke@naddi.org
513-623-3278
Colonel James W. Baker  
Director, Vermont State Police  
103 South Main Street  
Waterbury, VT 05671-2101

Dear Colonel Baker:

The National Association of Drug Diversion Investigators (NADDI) is pleased to announce that the Vermont State Police has received a “Seed” grant in the amount of $27,000. These funds, provided by pharmaceutical maker Abbott Labs, are meant to stimulate your agency into the full time beginning of at least one officer working on prescription drug abuse offenses, full time, for at least one calendar year.

As mentioned in the grant, the investigator that you choose will be provided with onsite training at your agency, and be afforded the opportunity to visit at least one established drug diversion unit in the United States. Someone from NADDI will be contacting you very soon to schedule these events.

NADDI wants to strongly recommend that your investigator attend the basic diversion school that is sponsored by the Virginia State Police and NADDI. There is no registration fee, but you can use your grant award to provide travel and lodging at the school, which is the week of October 6, 2008, in Norfolk, Virginia. More information is available on our website at www.naddi.org

We at NADDI look forward to working with you, your agency, and especially the pharmaceutical diversion investigator that you will assign to these very important investigations. If you have any questions, please do not hesitate to contact myself (burke@naddi.org) 513-623-3278, or Executive Director Charlie Cichon (ccichon@naddi.org) 443-398-6257

Sincerely,

John J. Burke  
President
To: The National Association of Drug Diversion Investigators Inc  
From: Colonel James W. Baker, Vermont State Police Director  
Date: April 18, 2008  
Re: Vermont application for the NADDI Seed Grant

The scope of Vermont’s problem:

The problem of illegal diversion of prescription drugs is negatively impacting Vermont just as it is in every other state in the country. Today some experts estimate that 6 million Americans are abusing prescription drugs. This number is believed to be more than the entire number of Americans abusing cocaine, heroin, hallucinogens, and inhalants combined. The negative effects of this problem on society are clear: prescription drugs are being sold on the street, they are often used as a medium of exchange for other street drugs, they are the root cause of major property crime and assault behavior, and they are also the cause of rising numbers of drug overdose deaths. In Vermont, data since 2004 has shown a constant increase in drug overdose deaths. The victims of these untimely deaths cross a wide array of ages, income, and social status and the deaths are largely fueled by prescription medications in conjunction with illicit narcotics. Other crime increases such as armed robberies and home invasions have also been connected to prescription drug theft and drug diversion activity.

Efforts to Respond:

The leading law enforcement agency in the state, the Vermont State Police, has begun a far reaching, statewide initiative to address this problem. The departments’ Bureau of Criminal Investigation has revitalized its awareness and reorganized its drug enforcement, violent crime, and death investigation efforts to better combat this problem. At the beginning of 2008, the Vermont State Police began meetings with representatives within the professional Pharmacy community to communicate on the issue. These efforts led to an open invitation to the Vermont Department of Health to collaborate on solutions to this societal problem. A Prescription Drug Abuse Working Group was formed and its first meeting was held on February 22, 2008 in Waterbury Vermont. The meeting was extremely well attended with representatives from the Vermont State Police, the Vermont Drug Task Force, the Vermont Health Department, the Chief Medical Examiner, the Secretary of State’s Office, the Vermont Medical Practice Board, the state’s largest medical center (Fletcher Allen Health Care), Emergency Room Nurses, and the Vermont Medical Society among others. All participants came with a joint recognition of this serious problem and the negative impact it is having among the quality of life for all Vermonters.
The group has organized under the leadership of the Commissioner of the Health Department and the Bureau of Criminal Investigation Division Commander of the Vermont State Police. Plans are beginning to take shape for a multi faceted approach in Vermont to the problem of illegally diverted prescription drugs. The plans include health department led education of the public and the medical community, and law enforcement education programs and specialized enforcement attention initiatives. The next meeting is set to take place during the latter part of April 2008.

The Problem of Resources:

In the past, the Vermont State Police have been able to devote a small number of investigative positions directly to this problem in a varying number of formats. Yet scarce resources in this small, rural state have not allowed for an ongoing investigative commitment to drug diversion. However, this crime problem remains an important focus of the Vermont State Police Criminal Division, specifically the Special Investigations Unit which houses the state’s primary drug investigation unit, the Vermont Drug Task Force. Despite the history of limited funding to sustain dedicated investigator positions, the department has just assigned a 20 year veteran detective from the criminal division to drug diversion cases starting this month. The complete goal of this position is being formalized at the present time. The initial goals of this assignment are listed further on within this application.

The Depth of the VSP Commitment:

In addition to the assignment of a senior detective to be the lead point of contact for drug diversion investigations, the Criminal Division Commander of the Vermont State Police, Major Thomas L’Esperance has directed the entire investigative division of the department as follows:

*It will be the practice of the Criminal Division to attack the illegal drug diversion problem with a teamwork approach, involving the strengths and specialties of all BCI and SIU members. This approach will be designed to maximize effectiveness using both BCI and SIU units, and lessen the burden that could be placed on any one unit by assigning that group the sole responsibility for these efforts.*

The flow chart illustration on page 3 of this grant applications attempts to illustrate this directive and the roles and activities of different investigative units as they join together for maximized effectiveness.
The NADDI Seed Grant program in Vermont will support:

- Size and number of LE agencies involved
  The state of Vermont is one of the smallest states in population and geography in the country. Historically the state has always ranked as one of the lowest with regard to the ratio of police officers to citizens statistics. 2006 US Census estimates place the Vermont population at 623,908 and its’ land mass at 9,249.56 square miles. There are approximately 70 Law Enforcement agencies in the state, with the Vermont State Police force of 325 sworn members being the largest. The Burlington Municipal Police Department is the largest local agency at approximately 110 sworn officers. All Vermont Police departments are understandably small in size and the resources available to them limited. Consequently, the public safety challenge of Vermont’s state and local governments has always been demanding. The new drug diversion efforts of the Vermont State Police shall work to serve all agencies and communities whenever possible. The first investigator shall focus on the southern half of Vermont and be effectively connected to the remaining parts of the state through his working relationships with the Vermont Drug Task Force, the entire VSP Criminal Division, and the Office of the Chief Medical Examiner among others.

- Size and population of area covered by the Drug Diversion investigator
  The Drug Diversion Investigator shall be housed in the southern part of Vermont, thereby most directly impacting that half of the states population. Wherever possible, the Investigator shall be assigned to assist or conduct Drug Diversion investigations in other parts of the state.

- Overall plan for implementing the drug diversion investigations
  The initial plan for this initiative shall involve the following criteria:
  
  - The detective sergeant assigned as the new drug diversion investigator shall come from the Bureau of Criminal Investigation and be affiliated with the Special Investigations Units of that section. More specifically, the investigator shall be working with the Vermont Drug Task Force within SIU. The VTDTF is a multi-jurisdictional drug formed 20 years ago as the entire law enforcement community throughout the state of Vermont joined together in its fight against illegal drugs. The Task Force brings together manpower and other resources from multiple
police agencies in a combined effort against this threat. It is primarily funded with federal grants and is comprised of members representing state, county and local agencies. The VTDTF is the only full time, law enforcement unit dedicated to fighting illegal drugs in all of Vermont at this time.

➢ The investigator will liaison directly with the VSP detective sergeant assigned to the OCME to have the most current and accurate information on drug related overdose deaths.

➢ The investigator will liaison with the BCI detectives in the southern Vermont region as they are tasked with investigating overdose deaths as they occur.

➢ The investigator will be the point of contact for drug diversion tips and Intel regarding prescription drug fraud. The investigators shall liaison with and utilize the services of the Vermont Fusion Center to accurately assess the tips, information, and Intel that is received regarding this criminal activity for a productive police response.

➢ The investigator shall be a participating member of the newly formed Prescription Drug Abuse Working Group on behalf of the Vermont State Police.

➢ The investigator shall solicit the assistance of NADDI to set up a training conference open to law enforcement statewide on the topic of Pharmaceutical Drug Diversion. A successful conference on this subject was held in South Burlington Vermont in 2000.

➢ The investigator shall be involved in the creation of the drug diversion investigator template with the hope that funding may be obtained to make permanent positions in both the southern and northern areas of Vermont.

➢ The investigator shall assist in the implementation of the NADDI Seed Grant program, should this application be successful. The initial application of these grant funds shall include state police investigator overtime expenses incurred during drug diversion cases, overtime expenses and materials for criminal analysts work regarding the tracking of drug diversion crime.
The investigator shall assist in the facilitation of a NADDI statewide Drug Diversion and Prescription Fraud conference in Vermont.

- Plans for promoting the new investigations through the media and other sources
  The SIU Commander, the VTDTF Southern Units Supervising Lieutenant, and the new Drug Diversion investigator shall have access to the Vermont State Police Public Information Officer (PIO) to promote this initiative with the media and the public as appropriate.

- Plans for drug diversion prevention/education offered to other LE agencies, health professionals, and the general public.
  The education component of this program shall be facilitated by the Drug Diversion Working Group already in place. All parties in this group are available to assist with this educational component.

- Innovative ideas or additional plans.
  Additional plans and innovative ideas are expected to develop as this program unfolds. The commitment of the Vermont State Police and the many agencies in the newly formed working group is very strong and these regular meetings are expected to produce an abundance of ideas.

This application has the full support and approval from my office as director of the Vermont State Police within the Division of Public Safety.

Colonel James W. Baker
Director
Vermont State Police
The Vermont State Police were recently awarded a seed grant to partially support an investigator who would work on the serious problem of illegal diversion of prescription drugs in our state. The grant has been provided by the National Association of Drug Diversion Investigators (NADDI) and it is in the amount of $25,000. NADDI Has also provided an additional $2000 to cover travel, salary, and misc. expense costs for the selected VSP detective to attend a national training class to be sponsored by NADDI and the Virginia State Police in October 2008.

Recognizing a rise in drug related overdose deaths within our state, the Vermont State Police recently assigned a 20 year veteran detective from the criminal division to drug diversion cases and applied for the NADDI seed grant to support this investigator in his new role. The goals of this assignment are listed in the attached, successful grant application and include:

- The detective sergeant assigned as the new drug diversion investigator is from the Bureau of Criminal Investigation and is attached to the Vermont Drug Task Force within Special Investigations Units. The VTDTF is the only full time, law enforcement unit dedicated to fighting illegal drugs in all of Vermont at this time.

- The investigator will liaison directly with the VSP detective sergeant assigned to the OCME (Office of Chief Medical Examiner) to have the most current and accurate information on drug related overdose deaths.

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➢ The investigator shall solicit the assistance of NADDI to set up a training conference open to law enforcement statewide on the topic of Pharmaceutical Drug Diversion. A successful conference on this subject was last held in South Burlington Vermont in 2000.

➢ The investigator shall assist in the facilitation of a NADDI statewide Drug Diversion and Prescription Fraud conference in Vermont.

The spending plan for the NADDI grant funds is as follows:

- The additional $2000 attached to the $25,000 seed grant award will pay travel related expenses for the investigator to attend the National Drug Diversion Conference to be held on October 5, 2008 in Virginia.

- Grants funds will support the basic equipment needs of the investigator such as an air card for wireless, remote use of a laptop computer.

- Other computer equipment as needed or necessary for the investigator upon approval by the Captain of SIU.

- Overtime expenses incurred by the investigator while working on illegal drug diversion cases, subject training, conference facilitation, or related expenses as approved by the Captain of SIU.

- Expenses related to the investigator working with NADDI to set up a training conference open to law enforcement statewide on the topic of Pharmaceutical Drug Diversion.

- Expenses related to illegal drug diversion crime analysis by the Vermont Fusion Center as approved by the SIU Captain.

Attached to this memorandum shall be a copy of the successful NADDI seed grant application, the grant announcement, and the award letter, for complete information on this initiative.

Respectfully submitted,

[Signature]

Captain Thomas M. Nelson
SIU Commander
No, absolutely not. This is a grant provided by Abbott Labs to NADDI, a non-profit organization. JB

Hi John,

Thanks for getting back to me. CFDA stands for “catalog of federal domestic assistance.” There is usually a cfda # associated with a grant if the source of the grant is from federal funding. Is this grant associated with federal funding?

Thank you,

Tracy

Tracy Bedard
Programs Administration Supervisor
VT Dept. of Public Safety
103 S. Main St
Waterbury, VT 05671
p 802-241-5574
f 802-241-5553

I was unable to send this email to Tracy, but saw that you were “cc’d”

I am not familiar with the initials cfda, so my guess is that we don’t have that kind of number!

The grant period is for one year from the time you receive the grant award (check), and yes you can begin spending the money immediately.

John Burke
513-623-3278
MEMORANDUM

To: Representative William Lippert
From: Nathan Lavery, Fiscal Analyst
Date: October 17, 2008
Subject: JFO #2343 (Prescription drug diversion investigator)

Representatives Michael Obuchowski and Shap Smith asked that I forward to you a copy of the enclosed request and cover memo. They are requesting you provide them with your observations regarding the enclosed item.

cc: Rep. Michael Obuchowski
    Rep. Shap Smith
    Stephen Klein
**STATE OF VERMONT**  
**FINANCE & MANAGEMENT GRANT REVIEW FORM**

| Grant Summary: | Funds and Expertise to reduce prescription drug abuse |
| Date: | September 23, 2008 |
| Department: | Department of Public Safety |
| Legal Title of Grant: | National Association of Drug Diversion Investigators Seed Grant |
| Federal Catalog #: | N/A — grant comes from NADDI, a non-profit organization. |
| Grant/Donor Name and Address: | National Association of Drug Diversion Investigators (NADDI) |
| Grant Period: | From: 8/24/2008 To: 8/23/2009 |

| Grant/Donation | SFY 1 | SFY 2 | SFY 3 | Comments |
| Grant Amount: | $27,000 | $ | $ |

| Position Information: | # Positions | Explanation/Comments |
| | N/A | See 9/18/08 memo from Capt. Nelson on position |

| Additional Comments: | Transferred from BCI to VT Drug Task Force 9/23/08 |

Department of Finance & Management  
Secretary of Administration  
Sent To Joint Fiscal Office  

RECEIVED OCT 15 2008
Memo

To: David Beatty, Budget & Management Analyst
From: Tracy Bedard, Programs Administration Supervisor
Date: 09/16/2068
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STATE OF VERMONT
REQUEST FOR GRANT ACCEPTANCE
(use additional sheets as needed)
(Rev. 9-90)

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3. Program: State Police
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10. Budget Information:

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| REVENUES:        |              |              |              |
| State Funds:     |              |              |              |
| Cash             | $0.00        | $0.00        | $0.00        |
| In-Kind          | $0.00        | $0.00        | $0.00        |

| Federal Funds:   |              |              |              |
| (Direct Costs)   | $0.00        | $0.00        | $0.00        |
| (Statewide Indirect) | $0.00      | $0.00        | $0.00        |
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| Other Funds:     |              |              |              |
| Special Fund     | $27,000.00   | $0.00        | $0.00        |
| TOTAL            | $27,000.00   | $0.00        | $0.00        |

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11. Will grant monies be spent by one or more personal service contracts?

[ ] YES  [x] NO

If YES, signature of appointing authority here indicates intent to follow current guidelines on bidding.

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13. Signature of Appointing Authority

I certify that no funds have been expended or committed in anticipation of Joint Fiscal Committee approval of this grant.

(Signature)  (Date)

(Title)

14. Action by Governor:

[ ] Approved  [ ] Rejected

(Signature)  (Date)

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[ ] Request to JFO  [ ] Information to JFO

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[ ] Approved (not placed on agenda in 30 days
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The successful applicant will also provide NADDI with:

- Quarterly reports of the progress that will include arrests, pharmaceutical statistics, prescription drugs seized, health professional investigations, and education/prevention provided to LE, health professionals, and the general public.
- Methods of promotion of the new investigative services and an overall summary of the accomplishments and difficulties encountered during the process.
- Quarterly reports detailing the expenditure of the funds

Applications for this grant will be accepted beginning January 1, 2008, and should be mailed to:

NADDI LE &ldquo;Seed&rdquo; Grants
P.O. Box 531
Manchester, Maryland 21102

NADDI has awarded "Seed" Grants to the following agencies:

Medway Drug Enforcement Agency (OH)

Tennessee Bureau of Investigation (TN)

Pierce Township - Clermont County Police Department (OH)
Kansas Bureau of Investigation (KS)

Las Vegas Metropolitan Police Department (NV)

Henry County Area Drug Task Force (IN)

Geauga County Sheriff's Office (OH)

Vermont State Police (VT)

Metrich Enforcement Unit (OH)

Washington County Drug Task Force (UT)

Yarmouth Police Department (MA)

Grant applications will be reviewed by the Executive Director and President of NADDI, who will make the final selections. Any questions on this grant should be directed to:

Charlie Cichon, Executive Director
ccichon@naddi.org
443-398-6257

John Burke, President
burke@naddi.org
513-623-3278
August 24, 2008

Dear Colonel Baker:

The National Association of Drug Diversion Investigators (NADDI) is pleased to announce that the Vermont State Police has received a “Seed” grant in the amount of $27,000. These funds, provided by pharmaceutical maker Abbott Labs, are meant to stimulate your agency into the full time beginning of at least one officer working on prescription drug abuse offenses, full time, for at least one calendar year.

As mentioned in the grant, the investigator that you choose will be provided with onsite training at your agency, and be afforded the opportunity to visit at least one established drug diversion unit in the United States. Someone from NADDI will be contacting you very soon to schedule these events.

NADDI wants to strongly recommend that your investigator attend the basic diversion school that is sponsored by the Virginia State Police and NADDI. There is no registration fee, but you can use your grant award to provide travel and lodging at the school, which is the week of October 6, 2008, in Norfolk, Virginia. More information is available on our website at www.naddi.org.

We at NADDI look forward to working with you, your agency, and especially the pharmaceutical diversion investigator that you will assign to these very important investigations. If you have any questions, please do not hesitate to contact myself (burke@naddi.org) 513-623-3278, or Executive Director Charlie Cichon (cichon@naddi.org) 443-398-6257.

Sincerely,

John J. Burke
President
The scope of Vermont's problem:

The problem of illegal diversion of prescription drugs is negatively impacting Vermont just as it is in every other state in the country. Today some experts estimate that 6 million Americans are abusing prescription drugs. This number is believed to be more than the entire number of Americans abusing cocaine, heroin, hallucinogens, and inhalants combined. The negative effects of this problem on society are clear: prescription drugs are being sold on the street, they are often used as a medium of exchange for other street drugs, they are the root cause of major property crime and assault behavior, and they are also the cause of rising numbers of drug overdose deaths. In Vermont, data since 2004 has shown a constant increase in drug overdose deaths. The victims of these untimely deaths cross a wide array of ages, income, and social status and the deaths are largely fueled by prescription medications in conjunction with illicit narcotics. Other crime increases such as armed robberies and home invasions have also been connected to prescription drug theft and drug diversion activity.

Efforts to Respond:

The leading law enforcement agency in the state, the Vermont State Police, has begun a far reaching, statewide initiative to address this problem. The departments’ Bureau of Criminal Investigation has revitalized its awareness and reorganized its drug enforcement, violent crime, and death investigation efforts to better combat this problem. At the beginning of 2008, the Vermont State Police began meetings with representatives within the professional Pharmacy community to communicate on the issue. These efforts led to an open invitation to the Vermont Department of Health to collaborate on solutions to this societal problem. A Prescription Drug Abuse Working Group was formed and its first meeting was held on February 22, 2008 in Waterbury Vermont. The meeting was extremely well attended with representatives from the Vermont State Police, the Vermont Drug Task Force, the Vermont Health Department, the Chief Medical Examiner, the Secretary of State’s Office, the Vermont Medical Practice Board, the state’s largest medical center (Fletcher Allen Health Care), Emergency Room Nurses, and the Vermont Medical Society among others. All participants came with a joint recognition of this serious problem and the negative impact it is having among the quality of life for all Vermonter.
The group has organized under the leadership of the Commissioner of the Health Department and the Bureau of Criminal Investigation Division Commander of the Vermont State Police. Plans are beginning to take shape for a multi-faceted approach in Vermont to the problem of illegally diverted prescription drugs. The plans include health department led education of the public and the medical community, and law enforcement education programs and specialized enforcement attention initiatives. The next meeting is set to take place during the latter part of April 2008.

**The Problem of Resources:**

In the past, the Vermont State Police have been able to devote a small number of investigative positions directly to this problem in a varying number of formats. Yet scarce resources in this small, rural state have not allowed for an ongoing investigative commitment to drug diversion. However, this crime problem remains an important focus of the Vermont State Police Criminal Division, specifically the Special Investigations Unit which houses the state’s primary drug investigation unit, the Vermont Drug Task Force. Despite the history of limited funding to sustain dedicated investigator positions, the department has just assigned a 20 year veteran detective from the criminal division to drug diversion cases starting this month. The complete goal of this position is being formalized at the present time. The initial goals of this assignment are listed further on within this application.

**The Depth of the VSP Commitment:**

In addition to the assignment of a senior detective to be the lead point of contact for drug diversion investigations, the Criminal Division Commander of the Vermont State Police, Major Thomas L’Esperance has directed the entire investigative division of the department as follows:

*It will be the practice of the Criminal Division to attack the illegal drug diversion problem with a teamwork approach, involving the strengths and specialties of all BCI and SIU members. This approach will be designed to maximize effectiveness using both BCI and SIU units, and lessen the burden that could be placed on any one unit by assigning that group the sole responsibility for these efforts.*

The flow chart illustration on page 3 of this grant application attempts to illustrate this directive and the roles and activities of different investigative units as they join together for maximized effectiveness.
The NADDI Seed Grant program in Vermont will support:

- **Size and number of LE agencies involved**
  The state of Vermont is one of the smallest states in population and geography in the country. Historically the state has always ranked as one of the lowest with regard to the ratio of police officers to citizens statistics. 2006 US Census estimates place the Vermont population at 623,908 and its' land mass at 9,249.56 square miles. There are approximately 70 Law Enforcement agencies in the state, with the Vermont State Police force of 325 sworn members being the largest. The Burlington Municipal Police Department is the largest local agency at approximately 110 sworn officers. All Vermont Police departments are understandably small in size and the resources available to them limited. Consequently, the public safety challenge of Vermont's state and local governments has always been demanding. The new drug diversion efforts of the Vermont State Police shall work to serve all agencies and communities whenever possible. The first investigator shall focus on the southern half of Vermont and be effectively connected to the remaining parts of the state through his working relationships with the Vermont Drug Task Force, the entire VSP Criminal Division, and the Office of the Chief Medical Examiner among others.

- **Size and population of area covered by the Drug Diversion investigator**
  The Drug Diversion Investigator shall be housed in the southern part of Vermont, thereby most directly impacting that half of the states population. Wherever possible, the Investigator shall be assigned to assist or conduct Drug Diversion investigations in other parts of the state.

- **Overall plan for implementing the drug diversion investigations**
  The initial plan for this initiative shall involve the following criteria:
  
  ➢ The detective sergeant assigned as the new drug diversion investigator shall come from the Bureau of Criminal Investigation and be affiliated with the Special Investigations Units of that section. More specifically, the investigator shall be working with the Vermont Drug Task Force within SIU. The VTDTF is a multi-jurisdictional drug formed 20 years ago as the entire law enforcement community throughout the state of Vermont joined together in its fight against illegal drugs. The Task Force brings together manpower and other resources from multiple
police agencies in a combined effort against this threat. It is primarily funded with federal grants and is comprised of members representing state, county and local agencies. The VTDTF is the only full time, law enforcement unit dedicated to fighting illegal drugs in all of Vermont at this time.

- The investigator will liaison directly with the VSP detective sergeant assigned to the OCME to have the most current and accurate information on drug related overdose deaths.

- The investigator will liaison with the BCI detectives in the southern Vermont region as they are tasked with investigating overdose deaths as they occur.

- The investigator will be the point of contact for drug diversion tips and Intel regarding prescription drug fraud. The investigators shall liaison with and utilize the services of the Vermont Fusion Center to accurately assess the tips, information, and Intel that is received regarding this criminal activity for a productive police response.

- The investigator shall be a participating member of the newly formed Prescription Drug Abuse Working Group on behalf of the Vermont State Police.

- The investigator shall solicit the assistance of NADDI to set up a training conference open to law enforcement statewide on the topic of Pharmaceutical Drug Diversion. A successful conference on this subject was held in South Burlington Vermont in 2000.

- The investigator shall be involved in the creation of the drug diversion investigator template with the hope that funding may be obtained to make permanent positions in both the southern and northern areas of Vermont.

- The investigator shall assist in the implementation of the NADDI Seed Grant program, should this application be successful. The initial application of these grant funds shall include state police investigator overtime expenses incurred during drug diversion cases, overtime expenses and materials for criminal analysts work regarding the tracking of drug diversion crime.
➢ The investigator shall assist in the facilitation of a NADDI statewide Drug Diversion and Prescription Fraud conference in Vermont.

- **Plans for promoting the new investigations through the media and other sources**
  The SIU Commander, the VTDTF Southern Units Supervising Lieutenant, and the new Drug Diversion investigator shall have access to the Vermont State Police Public Information Officer (PIO) to promote this initiative with the media and the public as appropriate.

- **Plans for drug diversion prevention/education offered to other LE agencies, health professionals, and the general public.**
  The education component of this program shall be facilitated by the Drug Diversion Working Group already in place. All parties in this group are available to assist with this educational component.

- **Innovative ideas or additional plans.**
  Additional plans and innovative ideas are expected to develop as this program unfolds. The commitment of the Vermont State Police and the many agencies in the newly formed working group is very strong and these regular meetings are expected to produce an abundance of ideas.

This application has the full support and approval from my office as director of the Vermont State Police within the Division of Public Safety.

Colonel James W. Baker
Director
Vermont State Police
Memo

To: Melissa Jenkins  
DPS Administrative Services Director
From: Captain Thomas M. Nelson
Date: September 8, 2008
Re: Request for JFO approval on use of awarded grant funds.

The Vermont State Police were recently awarded a seed grant to partially support an investigator who would work on the serious problem of illegal diversion of prescription drugs in our state. The grant has been provided by the National Association of Drug Diversion Investigators (NADDI) and it is in the amount of $25,000. NADDI has also provided an additional $2,000 to cover travel, salary, and miscellaneous expense costs for the selected VSP detective to attend a national training class to be sponsored by NADDI and the Virginia State Police in October 2008.

Recognizing a rise in drug-related overdose deaths within our state, the Vermont State Police recently assigned a 20-year veteran detective from the criminal division to drug diversion cases and applied for the NADDI seed grant to support this investigator in his new role. The goals of this assignment are listed in the attached, successful grant application and include:

- The detective sergeant assigned as the new drug diversion investigator is from the Bureau of Criminal Investigation and is attached to the Vermont Drug Task Force within Special Investigations Units. The VTDTF is the only full-time, law enforcement unit dedicated to fighting illegal drugs in all of Vermont at this time.

- The investigator will liaison directly with the VSP detective sergeant assigned to the OCME (Office of Chief Medical Examiner) to have the most current and accurate information on drug-related overdose deaths.

- The investigator will liaison with the BCI detectives in the southern Vermont region as they are tasked with investigating overdose deaths as they occur.

- The investigator will be the point of contact for drug diversion tips and Intel regarding prescription drug fraud. The investigators shall liaison with and utilize the services of the Vermont Fusion Center to accurately assess the tips, information, and Intel that is received regarding this criminal activity for a productive police response.
• The investigator shall be a participating member of the newly formed Prescription Drug Abuse Working Group on behalf of the Vermont State Police.

• The investigator shall solicit the assistance of NADDI to set up a training conference open to law enforcement statewide on the topic of Pharmaceutical Drug Diversion. A successful conference on this subject was last held in South Burlington Vermont in 2000.

• The investigator shall assist in the facilitation of a NADDI statewide Drug Diversion and Prescription Fraud conference in Vermont.

The spending plan for the NADDI grant funds is as follows:

- The additional $2000 attached to the $25,000 seed grant award will pay travel related expenses for the investigator to attend the National Drug Diversion Conference to be held on October 5, 2008 in Virginia.

- Grants funds will support the basic equipment needs of the investigator such as an air card for wireless, remote use of a laptop computer.

- Other computer equipment as needed or necessary for the investigator upon approval by the Captain of SIU.

- Overtime expenses incurred by the investigator while working on illegal drug diversion cases, subject training, conference facilitation, or related expenses as approved by the Captain of SIU.

- Expenses related to the investigator working with NADDI to set up a training conference open to law enforcement statewide on the topic of Pharmaceutical Drug Diversion.

- Expenses related to illegal drug diversion crime analysis by the Vermont Fusion Center as approved by the SIU Captain.

Attached to this memorandum shall be a copy of the successful NADDI seed grant application, the grant announcement, and the award letter, for complete information on this initiative.

Respectfully submitted,

[Signature]

Captain Thomas M. Nelson
SIU Commander
From: John B urke [burke@wcdtf.org]
Sent: Thursday, September 11, 2008 10:50 AM
To: Tracy Bedard
Subject: RE: NADDI Seed Grant

No, absolutely not. This is a grant provided by Abbott Labs to NADDI, a non-profit organization. JB

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From: Tracy Bedard [mailto:tbedard@dps.state.vt.us]
Sent: Thursday, September 11, 2008 10:08 AM
To: burke@wcdtf.org
Cc: Richard Hallenbeck
Subject: RE: NADDI Seed Grant

Hi John,

Thanks for getting back to me. CFDA stands for “catalog of federal domestic assistance.” There is usually a cfda # associated with a grant if the source of the grant is from federal funding. Is this grant associated with federal funding?

Thank you,

Tracy

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From: Richard Hallenbeck
Sent: Wednesday, September 10, 2008 12:21 PM
To: Tracy Bedard
Subject: FW: NADDI Seed Grant

I was unable to send this email to Tracy, but saw that you were “cc’d”

I am not familiar with the initials cfda, so my guess is that we don’t have that kind of number!

The grant period is for one year from the time you receive the grant award (check), and yes you can begin spending the money immediately.

John Burke
513-623-3278

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9/11/2008