



**STATE OF VERMONT**  
JOINT FISCAL OFFICE

**MEMORANDUM**

To: Joint Fiscal Committee members  
From: Sorsha Anderson, Senior Staff Associate  
Date: May 21, 2026  
Subject: Grant Request - JFO #3279

Enclosed please find one (1) item, which the Joint Fiscal Office has received from the Administration.

**JFO #3279:** \$160,000.00 land donation to the Agency of Natural Resources, Department of Forests, Parks and Recreation from the Robert M. Burley Trust. The land is 102-acre donation in Elmore, VT to extend the Elmore State Park.. PILOT (payment in lieu of taxes) will be \$1,123.71 annually. *[Received May 11, 2026]*

*{Note: Additional associated project costs of \$57,250.00 are supported by the Vermont Housing and Conservation Board and the Forest Legacy Program. Both sources are established funding streams and do not require further JFC approval.}*

Please review the enclosed materials and notify the Joint Fiscal Office (Sorsha Anderson: sanderson@leg.state.vt.us) if you have questions or would like this item held for legislative review. Please submit concerns by **June 5, 2026**, or we will assume that you agree to consider as final the Governor's acceptance of this request.



**State of Vermont**  
 Department of Finance & Management  
 109 State Street, Pavilion Building  
 Montpelier, VT 05620-0401

Agency of Administration

[phone] 802-828-2376

**STATE OF VERMONT  
 FINANCE & MANAGEMENT GRANT REVIEW FORM**

<b>Grant Summary:</b>		This grant of \$160K comes in the form of a donation of 102 acres of land in Elmore. The estimated annual PILOT payment will be \$1,123.			
<b>Date:</b>		4/29/2026			
<b>Department:</b>		Department of Forests, Parks and Recreation			
<b>Legal Title of Grant:</b>		N/A			
<b>Federal Catalog #:</b>		N/A			
<b>Grant/Donor Name and Address:</b>		Robert M. Burley, Trustee of the 342 Trust, PO Box 121, Lake Elmore, VT 05657			
<b>Grant Period:</b>		<b>From:</b>		<b>To:</b>	
<b>Grant/Donation</b>		\$160,000			
	<b>SFY 1</b>	<b>SFY 2</b>	<b>SFY 3</b>	<b>Total</b>	<b>Comments</b>
<b>Grant Amount:</b>	\$160,000	\$	\$	\$	
<b>Position Information:</b>	<b># Positions</b>	<b>Explanation/Comments</b>			
	0				
<b>Additional Comments:</b>		The amount shown in this form represents the amount of the land donation as the other fund sources do not require review.			
<b>Department of Finance &amp; Management</b>		Adam Greshin <small>Digitally signed by Adam Greshin Date: 2026.05.04 By Anna Reinold at 3:14 pm, May 11, 2026</small>		(Initial)	
<b>Secretary of Administration</b>		Nick Kramer		(Initial)	
<b>Sent To Joint Fiscal Office</b>		E710487A28FB404 Anna Reinold		<b>Date</b>	
		REVIEWED <small>By Anna Reinold at 3:14 pm, May 11, 2026</small>			





**State of Vermont**  
**Department of Forests, Parks & Recreation**  
 1 National Life Drive, Davis 2  
 Montpelier, VT 05620-3801

*Agency of Natural Resources*

<http://fpr.vermont.gov>

**MEMORANDUM**

**To:** Timothy Metayer, Budget Analyst, Department of Finance and Management

**From:** Gunnar Nurme, Land Acquisition Specialist, Department of Forests, Parks and Recreation

**Date:** April 14, 2026

**Subject:** Grant Acceptance Request – Burley Land Acquisition

Enclosed is a Request for Grant Acceptance (Form AA-1) for a grant in the amount of \$160,000. The grant comes in the form of a donation of land to FPR. Robert M. Burley, Trustee of the 342 Trust, is donating 102 acres of land in Elmore to FPR as an addition to Elmore State Park. The fair market value of the Burley parcel, as determined by an independent appraisal, is \$160,000. Associated project costs for this project are funded by the Vermont Housing and Conservation Board as well as the federal Forest Legacy Program as this project is serving as part of the required non-federal match towards FPR's Worcester Woods III conservation project in Woodbury, VT.

This grant will support a high-priority land conservation project by FPR in Elmore, Vermont. The addition of these 102 acres to Elmore State Park will protect important wildlife habitat, provide opportunities for dispersed recreational opportunities, and secure new management access to Elmore State Park from the west, which is currently limited. Management of Elmore State Park is undertaken by FPR staff, and other staff within ANR as necessary. FPR uses a variety of state and federal funding sources, as well as revenue generated by management activity, to implement management objectives. FPR has secured a \$20,000 stewardship contribution to support the ongoing stewardship and management of the property. This addition to Elmore State Park will not result in the need for any additional staff because the work will be absorbed by existing staff. The estimated PILOT (Payment in Lieu of Taxes) payment will be \$1,123.71, annually.

Cost	Source	Notes
\$160,000	Donation of land	This item triggers the need for JFO review
\$46,750	Vermont Housing and Conservation Board	This funding source does not require JFO review
\$10,500	Forest Legacy Program	This funding source does not require JFO review

FPR is requesting review of this grant in order to seek Joint Fiscal Committee review as soon as reasonably possible in order to meet our timeline of closing in June 2026. Please let me know if you need any further information.

Sincerely,

Gunnar Nurme  
 Land Acquisition Specialist



# STATE OF VERMONT REQUEST FOR GRANT (\*) ACCEPTANCE (Form AA-1)

## Acceptance of Real Property as a Grant, Pursuant to 10 V.S.A. §2606

BASIC GRANT INFORMATION				
<b>1. Agency:</b>	Agency of Natural Resources			
<b>2. Department:</b>	Department of Forests, Parks and Recreation			
<b>3. Program:</b>	Division of Lands Administration and Recreation, Land Conservation			
<b>4. Legal Title of Grant:</b>	n/a			
<b>5. Federal Catalog #:</b>	n/a			
<b>6. Grant/Donor Name and Address:</b>				
Robert M. Burley, Trustee of the 342 Trust, PO Box 121, Lake Elmore, VT 05657				
<b>7. Grant Period:</b>	<b>From:</b>	n/a	<b>To:</b>	n/a
<b>8. Purpose of Grant:</b>				
<p>This Request for Grant Acceptance Form is in relation to a conservation project that the Dept. of Forests, Parks and Recreation (FPR) is working on to acquire 102 acres in Elmore, VT as an addition to Elmore State Park. Robert Burley, the landowner, plans to donate the 102-acre "Burley" parcel to FPR. The fair market value of the Burley parcel, as determined by an independent appraisal, is \$160,000.</p> <p>Associated project costs for this project total \$57,250 and come from the Vermont Housing and Conservation Board and the federal Forest Legacy Program, both of which have been previously approved for use by FPR in land conservation projects.</p>				
<b>9. Impact on existing program if grant is not Accepted:</b>				
<p>If FPR does not accept this grant, the opportunity will be lost to protect critical wildlife habitat as an addition to Elmore State Park, as well as expanded management access to the State Park. Additionally, the donated value of the property will serve as match to leverage federal funding through the Forest Legacy Program for a separate FPR conservation project. If this grant is not accepted, FPR will lose that match opportunity.</p>				
10. BUDGET INFORMATION				
	<b>SFY 1</b>	<b>SFY 2</b>	<b>SFY 3</b>	<b>Comments</b>
<b>Expenditures:</b>	<b>FY</b>	<b>FY</b>	<b>FY</b>	
Personal Services	\$	\$	\$	
Operating Expenses	\$217,250	\$	\$	
Grants	\$	\$	\$	
<b>Total</b>	\$217,250	\$	\$	
<b>Revenues:</b>				
State Funds:	\$46,750	\$	\$	VHCB. Does not require AA-1 approval
Cash	\$	\$	\$	
In-Kind	\$	\$	\$	
Federal Funds:	\$10,500	\$	\$	Forest Legacy Program. Does not require AA-1 approval
(Direct Costs)	\$	\$	\$	
(Statewide Indirect)	\$	\$	\$	
(Departmental Indirect)	\$	\$	\$	
Other Funds:	\$160,000	\$	\$	Value of land being donated to FPR
<b>Total</b>	\$217,250	\$	\$	

## STATE OF VERMONT REQUEST FOR GRANT (\*) ACCEPTANCE (Form AA-1)

<b>Appropriation No:</b>		<b>Amount:</b>	\$
		<b>Total</b>	\$

### PERSONAL SERVICE INFORMATION

**11. Will monies from this grant be used to fund one or more Personal Service Contracts?**  Yes  No  
 If "Yes", appointing authority must initial here to indicate intent to follow current competitive bidding process/policy.



Appointing Authority Name: \_\_\_\_\_ Agreed by: \_\_\_\_\_ (initial)

<b>12. Limited Service Position Information:</b>	<b># Positions</b>	<b>Title</b>
<b>Total Positions</b>		

**12a. Equipment and space for these positions:**  Is presently available.  Can be obtained with available funds.

### 13. AUTHORIZATION AGENCY/DEPARTMENT

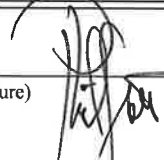
I/we certify that no funds beyond basic application preparation and filing costs have been expended or committed in anticipation of Joint Fiscal Committee approval of this grant, unless previous notification was made on Form AA-1PN (if applicable):

<b>Signature:</b>	Signed by:  <small>SDE 1AAB4753549F</small>	<b>Date:</b>
	Title: Commissioner, Department of Forests, Parks and Recreation	
<b>Signature:</b>	Signed by:  <small>CB536C284D2842F</small>	<b>Date:</b>
	Title: Secretary, Agency of Natural Resources	

### 14. SECRETARY OF ADMINISTRATION

<input checked="" type="checkbox"/> NK	<b>Approved:</b>	(Secretary or designee signature) Signed by:  <small>E710487A28FB404</small>	<b>Date:</b>
			5/4/2026   2:08:23 ED

### 15. ACTION BY GOVERNOR

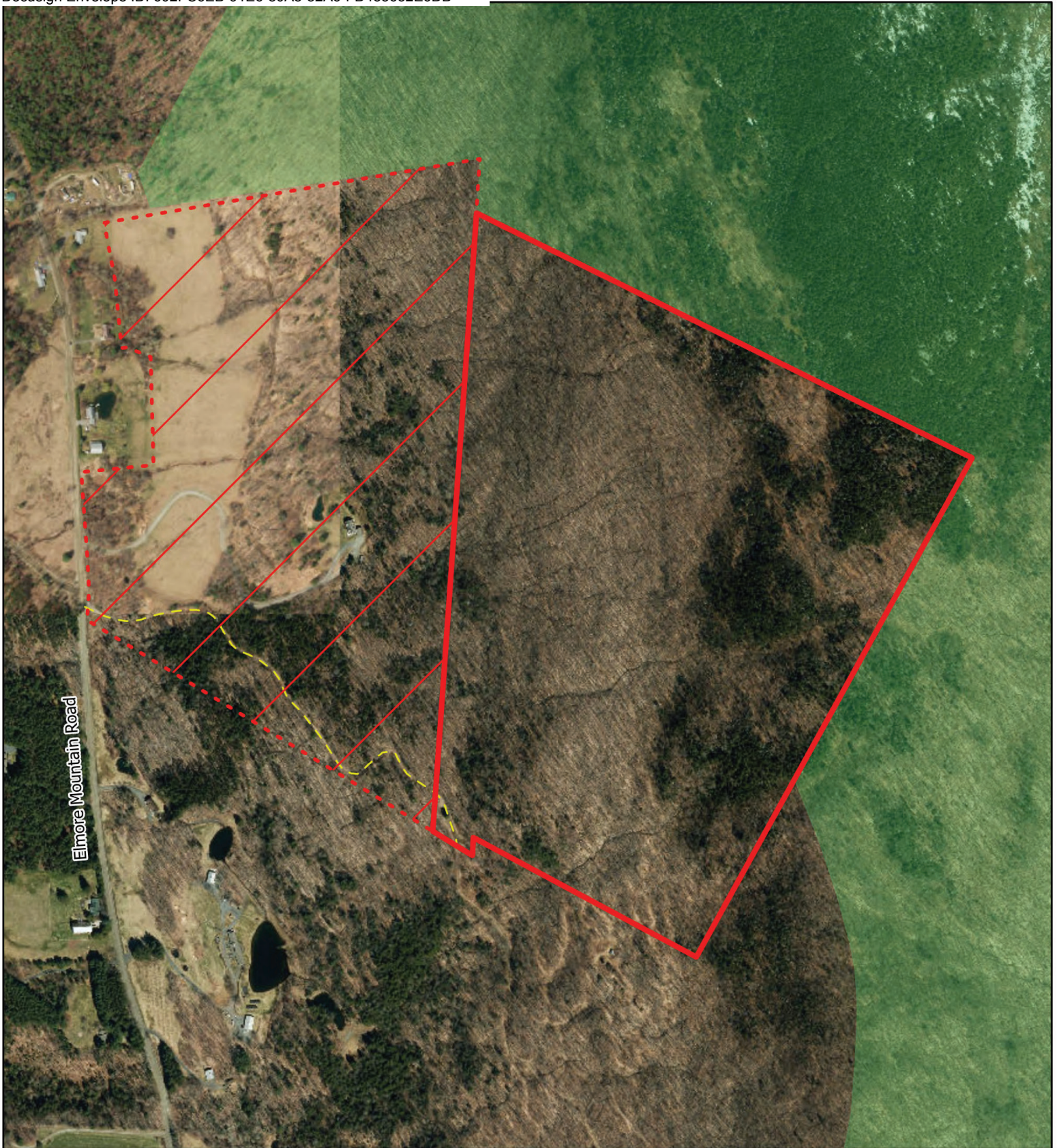
<input checked="" type="checkbox"/>	<b>Check One Box:</b>		
	Accepted	(Governor's signature) 	
<input type="checkbox"/>	Rejected		<b>Date:</b>
			5/6/26

### 16. DOCUMENTATION REQUIRED



Required GRANT Documentation	
<input checked="" type="checkbox"/> Request Memo <input checked="" type="checkbox"/> Dept. project approval (if applicable) <input type="checkbox"/> Notice of Award <input type="checkbox"/> Grant Agreement <input type="checkbox"/> Grant Budget	<input type="checkbox"/> Notice of Donation (if any) <input type="checkbox"/> Grant (Project) Timeline (if applicable) <input type="checkbox"/> Request for Extension (if applicable) <input type="checkbox"/> Form AA-1PN attached (if applicable)

### End Form AA-1

(\*) The term "grant" refers to any grant, gift, loan, or any sum of money or thing of value to be accepted by any agency, department, commission, board, or other part of state government (see 32 V.S.A. §5). (See also 10 V.S.A. § 2606)








Orthophoto Map  
Elmore State Park Expansion Project, Elmore  
Gunnar Nurme, October 2024

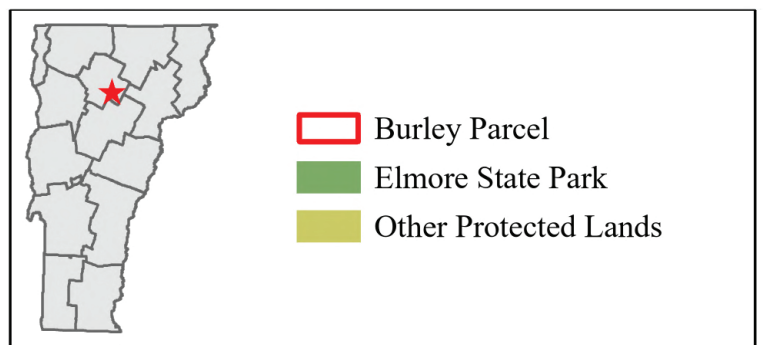
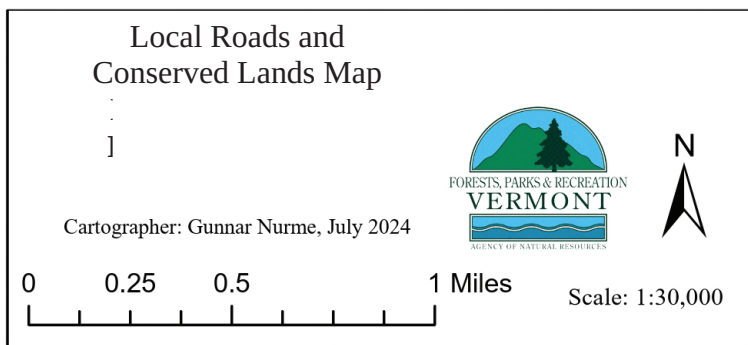
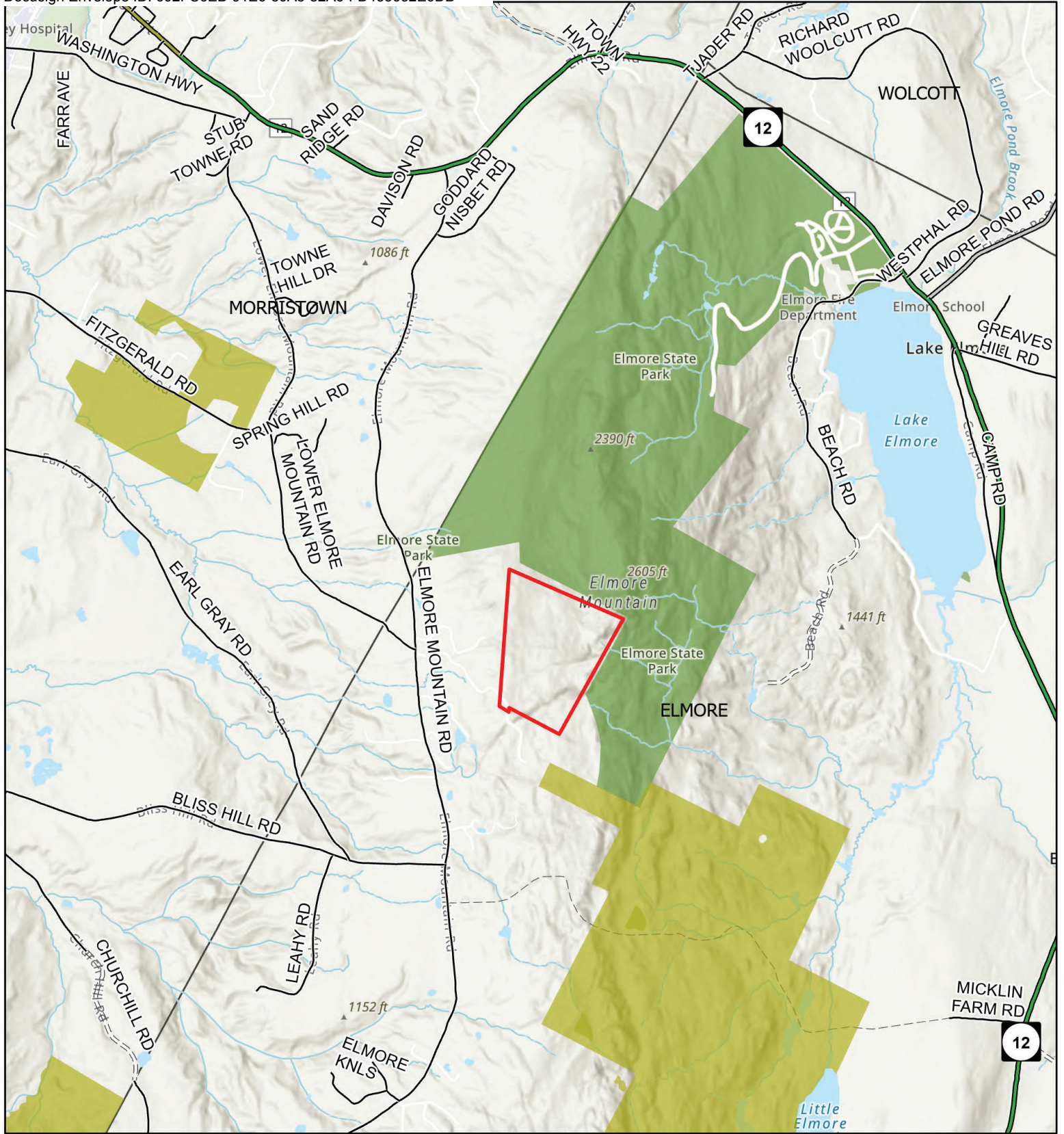


0 375 750 1,500 Feet

Scale: 1:10,000



-  Land to be Acquired by FPR
-  Land to be Retained by Landowner
-  Right of Way
-  Elmore State Park





Town of Elmore Selectboard  
PO Box 123  
Lake Elmore, VT 05657

January 8, 2025

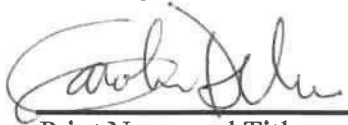
Gunnar Nurme  
Land Acquisition Coordinator  
Vermont Department of Forests, Parks and Recreation  
1 National Life Drive, Davis 2  
Montpelier, VT 05602

RE: Land Conservation Project in the Town of Elmore

Dear Mr. Nurme,

The Town of Elmore Selectboard reviewed the Vermont Department of Forests, Parks and Recreation's (FPR) proposed acquisition of the Burley parcel as an addition to Elmore State Park at our meeting on January 8, 2025. We sign this letter to offer our support for FPR's acquisition of the Burley parcel in the Town of Elmore.

Sincerely,

 *Caroline DeVore, SB Chair*

Print Name and Title:  
Elmore Selectboard

